

**Cheboygan-Otsego-Presque Isle  
Educational Service District**

Audited Financial Statements and  
Other Supplementary Financial Information

Year Ended June 30, 2023

**Straley Lamp & Kraenzlein P.C.**

**Cheboygan-Otsego-Presque Isle  
Educational Service District**  
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Indian River, Michigan 49749  
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June 2025

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**Independent Auditors.....**Straley Lamp & Kraenzlein P.C.

**Legal Counsel – General Issues.....**Thrun Law Firm, P.C.

**Legal Counsel – Special Education Issues.....**Clark Hill, P.L.C

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## Independent Auditor's Report

To the Board of Education  
Cheboygan-Otsego-Presque Isle Educational Service District  
Indian River, Michigan

### Report on the Audit of the Financial Statements

#### *Opinions*

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Cheboygan-Otsego-Presque Isle Educational Service District as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Cheboygan-Otsego-Presque Isle Educational Service District's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Cheboygan-Otsego-Presque Isle Educational Service District, as of June 30, 2023, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### *Basis for Opinions*

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Cheboygan-Otsego-Presque Isle Educational Service District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### *Change in Accounting Principle*

As discussed in Note 1 to the financial statements, in 2023 the Cheboygan-Otsego-Presque Isle Educational Service District adopted new accounting guidance, GASB Statement No. 96, *Subscription-based Information Technology Arrangements*. Our opinions are not modified with respect to this matter.

### ***Responsibilities of Management for the Financial Statements***

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Cheboygan-Otsego-Presque Isle Educational Service District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

### ***Auditor's Responsibilities for the Audit of the Financial Statements***

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Cheboygan-Otsego-Presque Isle Educational Service District's internal control. Accordingly, no such opinion is expressed.
- evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about Cheboygan-Otsego-Presque Isle Educational Service District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the required supplementary information, as identified in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Supplementary Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise Cheboygan-Otsego-Presque Isle Educational Service District's basic financial statements. The other supplemental information, as identified in the table of contents, is presented for purposes of additional analysis and is not a required part of the basic financial statements. The schedule of expenditures of federal awards is presented for purposes of additional analysis as required by Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards*, and is also not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the additional supplementary information, as identified in the table of contents, is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated October 17, 2023 on our consideration of the Cheboygan-Otsego-Presque Isle Educational Service District's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Cheboygan-Otsego-Presque Isle Educational Service District's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Cheboygan-Otsego-Presque Isle Educational Service District's internal control over financial reporting and compliance.

*Straley Lamp & Kraenzlein P.C.*

Alpena, Michigan  
October 17, 2023

# Cheboygan-Otsego-Presque Isle Educational Service District

## Management's Discussion and Analysis

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The following is management's discussion and analysis of the financial position and results of operations for the fiscal year ended June 30, 2023. Please read it in conjunction with the financial statements and related footnotes, which immediately follow this section.

### **Using this Annual Report**

This annual report consists of a series of financial statements and notes to those statements. These statements are organized so the reader can understand the Cheboygan-Otsego-Presque Isle Educational Service District (the Educational Service District) financially as a whole. The government-wide financial statements provide information about the activities of the whole Educational Service District, presenting both an aggregate view of the Educational Service District's finances and a longer-term view of those finances. The fund financial statements provide the next level of detail. For governmental activities, these statements tell how services were financed in the short term as well as what remains for future spending. The fund financial statements look at the Educational Service District's operations in more detail than the government-wide financial statements by providing information about the Educational Service District's most significant funds – the General Fund, Special Education Fund, the Capital Project Fund, and the Internal Service Fund. The annual report is arranged as follows:

Management's Discussion and Analysis (MD&A)  
(Required Supplemental Information)

#### Basic Financial Statements

Government-Wide Financial Statements      Fund Financial Statements

Notes to the Basic Financial Statements

#### Required Supplemental Information

Budgetary Information for General Fund and  
Special Education Fund  
Pension Plan Schedules  
Other Postemployment Benefit ("OPEB") Schedules

#### Other Supplemental Information

Federal Financial Assistance

### **Reporting the Educational Service District as a Whole – Government-Wide Financial Statements**

The statement of net position and the statement of activities, which appear first in the Educational Service District's financial statements, report information about the Educational Service District as a whole using the accrual basis of accounting, which is similar to the accounting used by most private sector companies. The statement of net position includes all of the Educational Service District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the statement of activities regardless of when cash is received or paid.

These two statements report the Educational Service District's net position and how it has changed. Net position – the difference between assets, deferred outflow of resources, liabilities, and deferred inflows of resources, as reported in the statement of net position – is one way to measure the Educational Service

# Cheboygan-Otsego-Presque Isle Educational Service District

## Management's Discussion and Analysis

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District's financial health, or position. Over time, increases or decreases in the Educational Service District's net position – as reported in the statement of activities – are indicators of whether its financial health is improving or deteriorating.

The relationship between revenues and expenses is the Educational Service District's operating results. However, the Educational Service District's goal is to provide services to our students, not to generate profits as commercial entities do. One must consider many other non-financial factors, such as the quality of the education provided, condition of school facilities and the safety of the schools, to assess the overall health of the Educational Service District.

The statement of net position and statement of activities report the governmental activities for the Educational Service District, which encompass all of the Educational Service District's services, including instruction, supporting services, community services, and inter-district transfers. Property taxes, state aid, and state and federal grants finance most of these activities.

### **Reporting the Educational Service District's Most Significant Funds – Fund Financial Statements**

The Educational Service District's fund financial statements provide detailed information about the most significant funds – not the Educational Service District as a whole. Some funds are required to be established by state law and by bond covenants. However, the Educational Service District may establish other funds to help it control and manage money for a particular purpose (the Special Education and Capital Project Funds are examples) or to show that it is meeting its legal responsibilities for using certain taxes, grants, or other money. The governmental funds of the Educational Service District use the following accounting approach:

**Governmental Funds** – All of the Educational Service District's services are reported in governmental funds. Governmental fund reporting focuses on showing how money flows into and out of funds and the balances left at year end that are available for spending. They are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can be readily converted to cash.

The governmental fund statements provide a detailed short-term view of the operations of the Educational Service District and the services it provides. Governmental fund information helps you to determine whether there are more or fewer financial resources that can be spent in the near future to finance the Educational Service District's programs. We describe the relationship (or differences) between governmental activities (reported in the statement of net position and the statement of activities) and governmental funds in the reconciliations.

The Educational Service District operates proprietary funds – internal service funds. These funds account for services provided to the District's other funds. The Motor Vehicle and Michigan Unemployment Funds are accounted for as internal service funds.

# Cheboygan-Otsego-Presque Isle Educational Service District

## Management's Discussion and Analysis

### The Educational Service District as a Whole

Recall that the statement of net position provides the perspective of the Educational Service District as a whole. Table 1 provides a summary of the Educational Service District's net position as of June 30, 2023 and 2022:

	<u>2023</u>	<u>2022</u>
<b>Assets</b>		
Current and other assets	\$ 15,238,247	\$ 13,473,133
Capital and leased assets - net	<u>4,814,778</u>	<u>4,648,558</u>
Total assets	<u>20,053,025</u>	<u>18,121,691</u>
<b>Deferred Outflows of Resources</b>	<u>10,247,117</u>	<u>5,090,060</u>
<b>Liabilities</b>		
Current liabilities	6,985,412	5,515,735
Long-term liabilities	39,077	40,821
Net OPEB liability	1,385,629	988,943
Net pension liability	<u>24,661,124</u>	<u>14,903,379</u>
Total liabilities	<u>33,071,242</u>	<u>21,448,878</u>
<b>Deferred Outflows of Resources</b>	<u>4,093,964</u>	<u>9,673,965</u>
<b>Net Position</b>		
Invested in capital assets - net of related debt	4,718,707	4,587,248
Unrestricted (deficit)	<u>(11,583,771)</u>	<u>(12,498,340)</u>
Total net position	<u>\$ (6,865,064)</u>	<u>\$ (7,911,092)</u>

The above analysis focuses on the net position. The change in net position (see Table 2) of the Educational Service District's governmental activities is discussed below. The Educational Service District's net position was a deficit of \$6,865,064 at June 30, 2023, as compared to a deficit of \$7,911,092 at June 30, 2022. Capital assets, net of related debt totaling \$4,718,707 compares the original cost less depreciation of the Educational Service District's capital assets to long-term debt used to finance the acquisition of those assets. The remaining \$11,583,771 net position deficit was unrestricted.

The \$(6,865,064) in total available net position of governmental activities represents the *accumulated* results of all past years' operations. The primary reason there is a deficit is due to the implementation of GASB 68 and 75 in prior years, which both led to significant increases in the Educational Service Districts' liabilities. Further information related to these statements are explored in more depth in Notes 11 and 12. The net deficiency position of the Educational Service District has decreased compared to a year ago.

The results of this year's operations for the governmental activities of the Educational Service District are reported in the statement of activities (see Table 2), which shows the changes in net position for fiscal year 2023 as compared to 2022.

**Cheboygan-Otsego-Presque Isle Educational Service District**

Management's Discussion and Analysis

**Table 2**

	2023	2022
<b>Revenue</b>		
Program revenue:		
Charges for services	\$ 2,279,664	\$ 1,985,473
Operating grants	2,838,410	3,050,583
General revenue:		
Property taxes	6,823,592	6,515,699
State aid	7,449,454	5,566,480
Earnings on investments and deposits	106,281	21,216
Gain on sale of capital asset	1,293	-
Miscellaneous	164,442	199,819
Total revenue	<u>19,663,136</u>	<u>17,339,270</u>
<b>Functions/Program Expenses</b>		
Instruction	3,101,585	2,751,924
Supporting services	10,443,587	9,250,395
Community services	183,242	250,314
Inter-district transfers	4,722,388	3,789,037
Depreciation/amortization (unallocated)	166,306	212,968
Total expenses	<u>18,617,108</u>	<u>16,254,638</u>
<b>Increase (Decrease) in Net Position</b>	<u>\$ 1,046,028</u>	<u>\$ 1,084,632</u>

As reported in the statement of activities, the cost of all of our governmental activities this year was \$18,617,108. Certain activities were partially funded from those who benefited from the programs as charges for services of \$2,279,664 and by other governments and organizations that subsidized certain programs with grants and contributions of \$2,838,410. The Educational Service District paid for the remaining “public benefit” portion of our governmental activities with \$6,823,592 in property taxes, \$7,449,454 in state aid and with our other revenues (i.e., earnings on investments and deposits, gain on sale of capital asset, and other general revenue) of \$272,016.

The Educational Service District experienced an increase in net position of \$1,046,028 compared to an increase of \$1,084,632 in the prior year. Key reasons for the change in net position included an increase in revenue of \$2,323,866. The largest increases in revenue were from state aid, property taxes, and charges for services of \$1,882,974, \$307,893, and \$294,191, respectively. Expenses increased by \$2,362,470 overall, primarily due to an increase in supporting services and inter-district transfers of \$1,193,192 and \$933,351, respectively.

As discussed above, the net cost shows the financial burden that was placed on the State and the Educational Service District's taxpayers by each of these functions. Since property taxes for operations and unrestricted state aid constitute the majority of the Educational Service District's operating revenue sources, the Board of Education and Administration must annually evaluate the needs of the Educational Service District and balance those needs with state-prescribed available unrestricted resources.

# Cheboygan-Otsego-Presque Isle Educational Service District

## Management's Discussion and Analysis

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### **The Educational Service District's Funds**

As we noted earlier, the Educational Service District uses funds to help it control and manage money for particular purposes. Looking at funds helps the reader consider whether the Educational Service District is being accountable for the resources taxpayers and others provide and may provide more insight into the Educational Service District's overall financial health.

As the Educational Service District completed this year, the governmental funds reported a combined fund balance of \$8,153,210, which is an increase of \$375,406 from last year. The primary reason for the increase is an increase in revenue, primarily in restricted state aid.

The General Fund balance available to operate administrative and supporting services remains stable at \$1,671,225 which is a slight increase of \$86,652 from the prior year.

The Special Education Fund, which is a restricted fund, exists to support local and state mandated Special Education Programs and shows a fund balance of \$6,481,985, an increase of \$288,754 from the prior year. The increase was primarily due to an increase in restricted state revenue and local sources, primarily property taxes.

The other governmental fund, the Capital Project Fund, was created during the year ended June 30, 2020 for the Educational Service District to account for transactions in relation to rebuilding and reacquiring assets lost during the fire that occurred during the fiscal year. The Capital Project Fund had minimal activity during the fiscal year, as the rebuilding and reacquiring of assets lost was primarily completed at the beginning of the fiscal year.

### **Capital Assets and Debt Administration**

#### ***Capital Assets***

At June 30, 2023, the Educational Service District had \$4,814,778 invested in a broad range of capital assets, including land, buildings, furniture and equipment, vehicles, intangible right-to-use buildings, and intangible right-to-use software arrangements. This amount represents a net increase (including additions, deductions, and depreciation) of \$166,220 from last year. See Note 5 for a detailed schedule of capital assets.

# Cheboygan-Otsego-Presque Isle Educational Service District

## Management's Discussion and Analysis

**Table 3**

	<u>2023</u>	<u>2022</u>
Assets not being depreciated		
Land	\$ 41,700	\$ 41,700
Assets being depreciated		
Buildings and improvements	4,411,291	4,391,966
School furnishings and equipment	104,142	47,811
Outside equipment	70,972	70,972
Audio-visual equipment	2,444,640	2,444,640
Computers and related equipment	490,232	431,356
Copy machines	10,928	10,928
Telephone system	46,082	46,082
Vehicles and buses	639,653	543,590
Intangible right-to-use buildings	117,433	117,433
Intangible right-to-use software arrangement	99,158	-
	<u>8,476,231</u>	<u>8,146,478</u>
Total capital assets	8,476,231	8,146,478
Less accumulated depreciation	<u>(3,661,453)</u>	<u>(3,497,920)</u>
Net capital assets	<u>\$ 4,814,778</u>	<u>\$ 4,648,558</u>

This year's net additions totaled \$351,933. No new debt was issued for these additions, however there was a SBITA liability recognized for the intangible right-to-use software arrangement. Depreciation/amortization of \$166,306 was charged against capital assets.

Effective in FY 2023, Governmental Accounting Standards Board introduced GASB Statement No. 96, *Subscription-Based Information Technology Arrangements* (SBITA). This standard requires that the Educational Service District capitalize software subscriptions to recognize the long-term nature of multi-year contracts. More detailed information about SBITA arrangements is contained in the notes to the financial statements.

### ***Debt***

At the end of this year, the Educational Service District had no outstanding bonded debt. Other obligations include a lease payable, SBITA liability, and special termination benefit of \$31,109, \$64,962, and \$59,170, respectively. More detailed information about our long-term liabilities is contained in the notes to the financial statements.

### **Budgetary Highlights**

Over the course of the year, the Educational Service District revises its budget as it attempts to deal with unexpected changes in revenues and expenditures. State law requires that the budget be amended to ensure that expenditures do not exceed appropriations. The final amendment to the budget was adopted in June 2023. A schedule showing the Educational Service District's original and final budget amounts compared with amounts actually paid and received is provided in the required supplemental information of these financial statements.

# Cheboygan-Otsego-Presque Isle Educational Service District

## Management's Discussion and Analysis

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Overall, the revenue budget was amended by an increase of \$117,236 and expenditures correlated with an increase of \$35,108 between the original and final budget. Other financing sources increased between the original and final budget by \$78,837. The most significant budget amendments for the General Fund were for an increase of inter-district transfers of approximately \$749,000, a decrease in basic programs for instruction of approximately \$331,000, a decrease in instructional staff support (a supporting service) of approximately \$178,000, an increase in inter-district sources of approximately \$140,000, and a decrease of pupil support (a supporting service) of approximately \$116,000.

The Special Education Fund's budget for expenditures had budget amendments increasing the budget in aggregate by about \$526,000. However, revenues were increased by about \$1.3 million between the original and final budgets, with the most significant amendments being an increase in state sources of approximately \$1 million.

A large portion of Educational Service District funding is in the form of state and federal grants. It is common to receive notification of grant awards subsequent to the adoption of the original budget. Grant awards can vary significantly from original estimates. All these items necessitated budget amendments periodically during the 2022-23 fiscal year.

### **Economic Factors and Next Year's Budgets and Rates**

Our Board of Education and administration considered many factors when setting the Educational Service District's 2023-2024 fiscal year budget. The 2023-2024 fiscal year budget was adopted in June 2023 based on property tax, state and federal revenue estimates available at that time. The Educational Service District reform legislation requires our constituent Boards of Education to adopt a resolution offering support for or opposition to the Educational Service District's proposed General Fund budget. In addition, local boards could offer specific written suggestions or objections to the budget. These resolutions and suggestions were taken into consideration when adopting the 2023-2024 fiscal year budget.

Educational Service Districts rely on local, state, and federal funds for operations. Under state law, the Educational Service District cannot access additional property taxes for operations without a vote by the electorate. As a result, local funding increases are limited. While the Educational Service District does have a Special Education millage that was supported by the electors in May 2021 for 6 years, the revenue received is passed on to local districts and is not used to directly support the Educational Service District's operations.

The Educational Service District's state funding depends on the economic health of the State's School Aid Fund and the actual revenues received depends on the State's ability to collect revenues to fund its appropriations. The State periodically holds a revenue estimating conference to estimate revenues. Revenues in both the General Fund General Purpose and School Aid Fund had been adjusted positively due to additional funding provided to education by the State Aid bill. The State Budget for School Aid appears stable in funding.

The Educational Service District receives federal grant funds to assist in providing services and programs. Based on preliminary reports, it appears as if the federal sources will be stable and with some increases.

# Cheboygan-Otsego-Presque Isle Educational Service District

## Management's Discussion and Analysis

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The Educational Service District's fiscal management approach reflects both its mission and long-standing practice of implementing programs and services in collaboration with constituent local Districts and other local and regional partners. Some of these programs include:

Special Education:

Low Incidence Classrooms  
Ancillary Services  
Diagnostic Services  
Preschool Services  
Consultant Services for  
Trauma and Severe Behavior

General Education:

Professional Development Workshops  
Health Related Training  
Early Childhood Programs  
Technology Support  
Curriculum Consultants  
Regional Education Media Center (REMC)

### **Contacting the Educational Service District's Financial Management**

This financial report is designed to provide the Educational Service District's citizens, taxpayers, customers, investors, and creditors with a general overview of the Educational Service District's finances and to demonstrate the Educational Service District's accountability for the money it receives. If you have any questions about this report or need additional financial information, contact the Superintendent or CFO at:

COP-ESD  
6065 Learning Lane  
Indian River, MI 49749  
(231) 238-9394

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## **Basic Financial Statements**

# Cheboygan-Otsego-Presque Isle Educational Service District

## Statement of Net Position

June 30, 2023

### Assets

Cash and cash equivalents	\$ 10,003,619
Investments	3,068,482
Accounts receivable	1,173
Due from other governmental units	2,109,668
Interest receivable	45,205
Prepaid	10,100
Capital assets not being depreciated/amortized	41,700
Capital and leased assets being depreciated/amortized	8,434,531
Less: Accumulated depreciation/amortization	<u>(3,661,453)</u>
Total assets	<u>20,053,025</u>

### Deferred Outflows of Resources

Related to OPEB	1,991,235
Related to pensions	<u>8,255,882</u>
Total deferred outflows of resources	<u>10,247,117</u>

### Liabilities

Accounts payable	273,511
Salaries payable	689,406
Payroll liabilities and withholdings	736,338
Due to other governmental units	845,059
Unearned revenue	4,324,934
Special termination benefits - due within one year	53,170
Leases payable - due within one year	31,109
SBITA liability - due within one year	31,885
Long-term liabilities	
Special termination benefits - due in more than one year	6,000
SBITA liability	33,077
Net OPEB liability	1,385,629
Net pension liability	<u>24,661,124</u>
Total liabilities	<u>33,071,242</u>

### Deferred Inflows of Resources

Related to OPEB	2,842,395
Related to pensions	121,919
State aid funding for pension	<u>1,129,650</u>
Total deferred inflows of resources	<u>4,093,964</u>

### Net Position

Investment in capital assets, net of related debt	4,718,707
Unrestricted (deficit)	<u>(11,583,771)</u>
Total net position	<u>\$ (6,865,064)</u>

The accompanying notes to financial statements are an integral part of this statement.

**Cheboygan-Otsego-Presque Isle Educational Service District**

Statement of Activities

For the Year Ended June 30, 2023

Function / Programs	Expenses	Program Revenues		Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants	
Instruction	\$ 3,101,585	\$ 347,570	\$ 546,330	\$ (2,207,685)
Supporting services	10,443,587	1,932,094	1,929,293	(6,582,200)
Community services	183,242	-	94,930	(88,312)
Inter-district transfers	4,722,388	-	267,857	(4,454,531)
Depreciation/amortization - unallocated	166,306	-	-	(166,306)
<b>Total governmental activities</b>	<u>18,617,108</u>	<u>2,279,664</u>	<u>2,838,410</u>	<u>(13,499,034)</u>
<b>General revenues</b>				
Property taxes, levied for general purposes and special education				6,823,592
State aid				7,449,454
Earnings on investments and deposits				106,281
Gain on sale of capital asset				1,293
Miscellaneous				164,442
<b>Total general revenues</b>				<u>14,545,062</u>
<b>Change in net position</b>				1,046,028
<b>Net position</b> , beginning of the year				<u>(7,911,092)</u>
<b>Net position</b> , end of the year				<u><u>\$ (6,865,064)</u></u>

**Cheboygan-Otsego-Presque Isle Educational Service District**

Governmental Funds - Balance Sheet

June 30, 2023

	General	Special Education	Nonmajor Fund Capital Project Fund	Total Governmental Funds
<b>Assets</b>				
Cash and cash equivalents	\$ 3,386,579	\$ 6,391,429	\$ 9,822	\$ 9,787,830
Investments	2,064,579	1,003,903	-	3,068,482
Accounts receivable	1,173	-	-	1,173
Due from other governmental units	1,039,493	1,070,175	-	2,109,668
Interest receivable	27,251	17,954	-	45,205
Prepaid items	10,100	-	-	10,100
<b>Total assets</b>	<b>\$ 6,529,175</b>	<b>\$ 8,483,461</b>	<b>\$ 9,822</b>	<b>\$ 15,022,458</b>
<b>Liabilities and Fund Balances</b>				
<b>Liabilities</b>				
Accounts payable	\$ 198,155	\$ 65,534	\$ 9,822	\$ 273,511
Salaries payable	82,769	606,637	-	689,406
Payroll liabilities and withholdings	97,108	639,230	-	736,338
Due to other governmental units	558,607	286,452	-	845,059
Unearned revenue	3,921,311	403,623	-	4,324,934
<b>Total liabilities</b>	<b>4,857,950</b>	<b>2,001,476</b>	<b>9,822</b>	<b>6,869,248</b>
<b>Fund balances</b>				
Nonspendable	10,100	-	-	10,100
Restricted	-	6,481,985	-	6,481,985
Assigned	61,046	-	-	61,046
Unassigned	1,600,079	-	-	1,600,079
<b>Total fund balances</b>	<b>1,671,225</b>	<b>6,481,985</b>	<b>-</b>	<b>8,153,210</b>
<b>Total liabilities and fund balances</b>	<b>\$ 6,529,175</b>	<b>\$ 8,483,461</b>	<b>\$ 9,822</b>	<b>\$ 15,022,458</b>

**Cheboygan-Otsego-Presque Isle Educational Service District**

Governmental Funds - Reconciliation of the Balance Sheet of  
Governmental Funds to the Statement of Net Position

June 30, 2023

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Total governmental fund balances	\$ 8,153,210
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Amounts reported for governmental activities in the statement of net assets are different because:

Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds.

Capital assets not being depreciated	\$ 41,700	
Capital assets being depreciated	8,434,531	
Less: accumulated depreciation/amortization	(3,661,453)	
Less: capital assets accounted for in internal service funds	<u>(269,301)</u>	
		4,545,477

Some employee fringe benefits are payable over a long period of years and do not represent a claim on current financial resources; therefore, they are not reported as fund liabilities.

Special termination benefits	(59,170)	
Lease payable	(31,109)	
SBITA liability	(64,962)	
Net OPEB liability and related deferred inflows and outflows	(2,236,789)	
Net pension liability and related deferred inflows and outflows	<u>(16,527,161)</u>	
		(18,919,191)

Revenue in support of pension contributions made subsequent to the measurement date is reported as deferred inflow of resources in the statement of net position and is not reported in the funds. (1,129,650)

The internal service funds are used by management to charge costs of activities to individual funds. The assets and liabilities of the internal service funds are included in governmental activities in the statement of net position. 485,090

Total net position - governmental activities	<u><u>\$ (6,865,064)</u></u>
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**Cheboygan-Otsego-Presque Isle Educational Service District**

Governmental Funds -  
Statement of Revenues, Expenditures and Changes in Fund Balances

For the Year Ended June 30, 2023

	<u>General</u>	<u>Special Education</u>	<u>Nonmajor Fund Capital Project Fund</u>	<u>Total Governmental Funds</u>
<b>Revenues</b>				
Local sources	\$ 1,099,773	\$ 6,720,368	\$ -	\$ 7,820,141
Non-educational sources	8,764	21,794	-	30,558
State sources	4,469,053	4,298,051	-	8,767,104
Federal sources	393,296	2,693,107	-	3,086,403
Inter-district sources	896,136	43,968	-	940,104
Total revenues	<u>6,867,022</u>	<u>13,777,288</u>	<u>-</u>	<u>20,644,310</u>
<b>Expenditures</b>				
Instruction	518,727	2,973,085	-	3,491,812
Supporting services	4,697,869	7,193,908	-	11,891,777
Community services	133,965	74,105	-	208,070
Inter-district transfers	2,117,797	2,604,591	-	4,722,388
Capital outlay	19,819	-	-	19,819
Total expenditures	<u>7,488,177</u>	<u>12,845,689</u>	<u>-</u>	<u>20,333,866</u>
<b>Other Financing Sources (Uses)</b>				
Transfers from other funds	642,845	-	-	642,845
Transfers to other funds	-	(642,845)	-	(642,845)
SBITA	64,962	-	-	64,962
Total other financing sources (uses)	<u>707,807</u>	<u>(642,845)</u>	<u>-</u>	<u>64,962</u>
<b>Excess of Revenues and Other Sources Over (Under) Expenditures and Other Uses</b>	86,652	288,754	-	375,406
<b>Fund Balances, beginning of the year</b>	<u>1,584,573</u>	<u>6,193,231</u>	<u>-</u>	<u>7,777,804</u>
<b>Fund Balances, end of the year</b>	<u>\$ 1,671,225</u>	<u>\$ 6,481,985</u>	<u>\$ -</u>	<u>\$ 8,153,210</u>

# Cheboygan-Otsego-Presque Isle Educational Service District

## Governmental Funds - Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of the Governmental Funds to the Statement of Activities

For the Year Ended June 30, 2023

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Total Net Change in Fund Balances - Governmental Funds		\$ 375,406
Amounts reported for governmental activities in the statement of activities are different because:		
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives as depreciation expense.		
Capital asset additions	\$ 233,690	
Less current year depreciation/amortization	<u>(115,324)</u>	118,366
Some employee costs (pension, OBEP, compensated absences) do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.		
Accrued special termination benefits and compensated absences at June 30, 2023	(59,170)	
Accrued special termination benefits and compensated absences at June 30, 2022	<u>45,894</u>	(13,276)
The issuance of long-term debt provides current financial resources to governmental funds, which increases liabilities in the statement of net assets. Repayment of long-term debt principal is an expenditure in the governmental funds, but the repayment reduces liabilities in the statement of net position.		
Principal payments on lease payable	30,201	
Proceeds from SBITA agreement	(99,158)	
Principal payments on SBITA liability	<u>34,196</u>	(34,761)
Net change in pension expense		(586,651)
Net change in OPEB expense		1,169,278
The internal service funds are used by management to charge the costs of activities to individual funds. The activities of the internal service funds are reported with governmental activities.		
		<u>17,666</u>
Change in Net Position of Governmental Activities		<u>\$ 1,046,028</u>

**Cheboygan-Otsego-Presque Isle Educational Service District**

Internal Service Funds -  
Statement of Net Position

June 30, 2023

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	<u>Motor Vehicle</u>	<u>Michigan Unemployment</u>	<u>Total Internal Service Funds</u>
<b>Assets</b>			
Cash and cash equivalents	\$ 128,950	\$ 86,839	\$ 215,789
Capital assets, net	<u>269,301</u>	<u>-</u>	<u>269,301</u>
Total assets	<u><u>\$ 398,251</u></u>	<u><u>\$ 86,839</u></u>	<u><u>\$ 485,090</u></u>
<b>Liabilities and Net Position</b>			
Liabilities			
Total liabilities	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Net Position			
Committed to motor vehicle operation	398,251	-	398,251
Committed to unemployment claims	<u>-</u>	<u>86,839</u>	<u>86,839</u>
Total net position	<u>398,251</u>	<u>86,839</u>	<u>485,090</u>
Total liabilities and net position	<u><u>\$ 398,251</u></u>	<u><u>\$ 86,839</u></u>	<u><u>\$ 485,090</u></u>

**Cheboygan-Otsego-Presque Isle Educational Service District**

Internal Service Funds -  
Statement of Revenues, Expenses and Changes in Net Position

For the Year Ended June 30, 2023

	<u>Motor Vehicle</u>	<u>Michigan Unemployment</u>	<u>Total Internal Service Funds</u>
<b>Operating Revenues</b>			
Local sources			
Charges to other funds	\$ 142,681	\$ -	\$ 142,681
Miscellaneous	980	3,012	3,992
	<u>143,661</u>	<u>3,012</u>	<u>146,673</u>
<b>Total operating revenues</b>	<u>143,661</u>	<u>3,012</u>	<u>146,673</u>
<b>Operating Expenses</b>			
Insurance	15,397	-	15,397
Repairs and maintenance	21,723	-	21,723
Gasoline and oil	39,156	-	39,156
Depreciation expense	50,982	-	50,982
Supplies and materials	1,542	-	1,542
Miscellaneous	607	-	607
Unemployment claims	-	1,402	1,402
	<u>129,407</u>	<u>1,402</u>	<u>130,809</u>
<b>Total operating expenses</b>	<u>129,407</u>	<u>1,402</u>	<u>130,809</u>
<b>Operating Income (Loss)</b>	<u>14,254</u>	<u>1,610</u>	<u>15,864</u>
<b>Non-Operating Revenues (Expenses)</b>			
Gain on disposal	1,293	-	1,293
Earnings on investments and other deposits	-	509	509
	<u>1,293</u>	<u>509</u>	<u>1,802</u>
<b>Total non-operating revenues (expenses)</b>	<u>1,293</u>	<u>509</u>	<u>1,802</u>
<b>Changes in Net Position</b>	15,547	2,119	17,666
<b>Net Position, beginning of the year, restated</b>	<u>382,704</u>	<u>84,720</u>	<u>467,424</u>
<b>Net Position, end of the year</b>	<u><u>\$ 398,251</u></u>	<u><u>\$ 86,839</u></u>	<u><u>\$ 485,090</u></u>

**Cheboygan-Otsego-Presque Isle Educational Service District**

Internal Service Funds -  
Statement of Cash Flows

For the Year Ended June 30, 2023

	<u>Motor Vehicle</u>	<u>Michigan Unemployment</u>	<u>Total Internal Service Funds</u>
<b>Cash Flows from Operating Activities</b>			
Receipts from inter-fund services provided	\$ 142,681	\$ -	\$ 142,681
Receipts from customers and users	980	4,645	5,625
Payments to suppliers	(78,425)	-	(78,425)
Payments for unemployment claims	-	(1,402)	(1,402)
Cash flows provided (used) by operating activities	<u>65,236</u>	<u>3,243</u>	<u>68,479</u>
<b>Cash Flows from Capital and Related Financing Activities</b>			
Acquisition of capital assets	(118,243)	-	(118,243)
Proceeds from disposal of capital asset	20,700	509	21,209
Cash flows provided (used) by investing activities	<u>(97,543)</u>	<u>509</u>	<u>(97,034)</u>
<b>Cash Flows from Investing Activities</b>			
Interest received	-	509	509
Cash flows provided (used) by investing activities	<u>-</u>	<u>509</u>	<u>509</u>
Net increase (decrease) in cash and cash equivalents	(32,307)	3,752	(28,555)
<b>Cash and Cash Equivalents</b> , beginning of the year	<u>161,257</u>	<u>83,087</u>	<u>244,344</u>
<b>Cash and Cash Equivalents</b> , end of the year	<u>\$ 128,950</u>	<u>\$ 86,839</u>	<u>\$ 215,789</u>
<b>Reconciliation of operating income (loss) to net cash provided (used) by operating activities:</b>			
Operating income (loss)	\$ 14,254	\$ 1,610	\$ 15,864
Adjustments to reconcile operating income to net cash provided (used) by operating activities:			
Depreciation	50,982	-	50,982
(Increase) decrease in due from other funds	-	1,633	1,633
Net cash provided (used) by operating activities	<u>50,982</u>	<u>1,633</u>	<u>52,615</u>
<b>Net cash provided (used) by operating activities</b>	<u>\$ 65,236</u>	<u>\$ 3,243</u>	<u>\$ 68,479</u>

The accompanying notes to financial statements are an integral part of this statement.

# Cheboygan-Otsego-Presque Isle Educational Service District

## Notes to Financial Statements

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### **Note 1 – Summary of Significant Accounting Policies.**

The financial statements of the Cheboygan-Otsego-Presque Isle Educational Service District (the “Educational Service District”) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The most significant of the Educational Service District's accounting policies are described below:

#### **A. Description of Operations and Reporting Entity.**

**Description of Operations.** The Educational Service District operates under an appointed Board of Education (seven members) and provides educational and supporting services as mandated by the State of Michigan and was organized in 1962. The Educational Service District serves as the regional school service agency for twenty-three public and non-public schools in Cheboygan, Otsego, and Presque Isle counties.

**Reporting Entity.** A reporting entity is comprised of the primary government, component units and other organizations that are included to ensure the financial statements are not misleading. The primary government of the Educational Service District consists of all funds, departments, boards and agencies that are not legally separate from the Educational Service District. For the Educational Service District this includes general operations, special education services, and supporting service activities of the Educational Service District.

Component units are legally separate organizations for which the Educational Service District is financially accountable. Component units may also include organizations that are fiscally dependent on the Educational Service District in that the Educational Service District approves their budget, the issuance of their debt, or the levying of taxes. The Educational Service District has no component units.

#### **B. Fund Accounting.**

**Fund Accounting.** The Educational Service District uses funds to maintain its financial records during the fiscal year. Fund accounting is designed to demonstrate legal compliance and to aid management by segregating transactions related to certain Educational Service District functions or activities. A fund is defined as a fiscal and accounting entity with a self-balancing set of accounts. The various funds of the Educational Service District are grouped into the categories governmental and proprietary.

**Governmental Funds.** Governmental funds focus on the sources, uses and balances of current financial resources. Expendable assets are assigned to the various governmental funds according to the purposes for which they may or must be used. Current liabilities are assigned to the fund from which they will be paid. The difference between governmental fund assets and liabilities is reported as fund balance. The following are the Educational Service District's governmental funds:

**General Fund.** This fund is the primary operating fund and is considered a major fund. It accounts for all financial resources of the Educational Service District, except those required to be accounted for in another fund. Included are all transactions related to the approved current operating budget.

**Special Education Fund.** The Special Education Fund is used to account for financial resources to be used specifically for providing special education services to students within the Educational Service District. The Special Education Fund is considered a major fund.

# Cheboygan-Otsego-Presque Isle Educational Service District

## Notes to Financial Statements

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### **Note 1 – Summary of Significant Accounting Policies.** *(continued)*

Capital Project Fund. Capital project funds are used to account for the acquisition of capital assets. The fund maintained by the Educational Service District is being used to account for transactions in relation to rebuilding and reacquiring assets lost during a fire that occurred during fiscal year 2019-20. There was minimal activity in this fund during the year ending June 30, 2023, as the majority of the construction had already been completed.

**Internal Service Funds.** The Educational Service District maintains proprietary funds classified as internal service funds. Internal service funds are used to report activities that provide goods or services to other funds, on a cost-reimbursement basis. The Michigan Unemployment Fund and Motor Vehicle Fund are internal service funds.

### **C. Basis of Presentation.**

**Government-wide Financial Statements.** The statement of net position and the statement of activities display information about the Educational Service District as a whole. These statements include the financial activities of the primary government, except for fiduciary funds (currently, the Educational Service District does not have any fiduciary funds). The financial activities of the Educational Service District are all considered governmental and do not reflect any business-type activities.

The government-wide statements are prepared using the economic resources measurement focus. This is the same approach used in the preparation of the proprietary fund financial statements but differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include reconciliations with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

The government-wide statement of activities presents a comparison between direct expenses and program revenues for each function or program of the Educational Service District's governmental activities. Direct expenses are those that are specifically associated with a service, program or department and are therefore clearly identifiable to a particular function. Program revenues include charges paid by the recipient of the goods or services offered by the program and grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues are presented as general revenues of the Educational Service District, with certain limited exceptions. The comparison of direct expenses with program revenues identifies the extent to which each governmental function is self-financing or draws from the general revenues of the Educational Service District.

**Fund Financial Statements.** Fund financial statements report detailed information about the Educational Service District. The focus of governmental fund financial statements is on major funds rather than reporting funds by type. Each major fund is presented in a separate column, unless otherwise noted.

The accounting and reporting treatment applied to a fund is determined by its measurement focus. All governmental fund types are accounted for using a flow of current financial resources measurement focus. The financial statements for governmental funds are a balance sheet, which generally includes only current assets and current liabilities, and a statement of revenues, expenditures and changes in fund balances, which reports on the sources (i.e., revenues and other financing sources) and uses (i.e., expenditures and other financing uses) of current financial resources.

# Cheboygan-Otsego-Presque Isle Educational Service District

## Notes to Financial Statements

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### **Note 1 – Summary of Significant Accounting Policies.** *(continued)*

#### **D. Basis of Accounting.**

Basis of accounting determines when transactions are recorded in the financial records and reported on the financial statements. Government-wide financial statements are prepared using the accrual basis of accounting. Governmental funds use the modified accrual basis of accounting. Proprietary and fiduciary funds also use the accrual basis of accounting.

**Revenues.** Exchange and Non-exchange Transactions – Revenues resulting from exchange transactions, in which each party receives essentially equal value, is recorded on the accrual basis when the exchange takes place. On a modified accrual basis, revenues are recorded in the fiscal year in which the resources are measurable and available. Available means that the resources will be collected within the current fiscal year or are expected to be collected soon enough thereafter to be used to pay liabilities of the current fiscal year. For the Educational Service District, available means expected to be received within sixty days of the fiscal year-end.

Non-exchange transactions, in which the Educational Service District receives value without directly giving equal value in return, include property taxes, grants, entitlements and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied. Eligibility requirements include timing requirements, which specify the year when the resources are required to be used or the fiscal year when use is first permitted; matching requirements, in which the Educational Service District must provide local resources to be used for a specified purpose; and expenditure requirements, in which the resources are provided to the Educational Service District on a reimbursement basis.

On a modified accrual basis, revenues from non-exchange transactions must also be available before they can be recognized. Under the modified accrual basis, the following revenue sources are considered to be both measurable and available at fiscal year-end: property taxes available in advance, interest, tuition, grants, student fees and rentals.

**Expenses/Expenditures.** On the accrual basis of accounting, expenses are recognized at the time they are incurred. The measurement focus of governmental fund accounting is on decreases in net financial resources (expenditures) rather than expenses. Expenditures are generally recognized in the accounting period in which the related fund liability is incurred, if measurable. Allocations of cost, such as depreciation, are not recognized in governmental funds.

**Cash and Cash Equivalents.** Cash equivalents include petty cash, demand deposits, time and savings accounts, certificates of deposits and other short-term, highly liquid investments that are readily convertible to known amounts of cash.

**Inventories.** Inventories are not considered significant and are recorded as expenditures when purchased.

**Investments.** During the fiscal year ended June 30, 2023, investments were limited to cash management funds. The cash management funds are local investment pools held at the Michigan Liquid Asset Fund (MILAF). Local government investment pools allow Educational Service Districts within the State of Michigan to consolidate their funds for investment purposes. Investments in cash management funds are valued at cost which equals market value. Investments are stated at fair value except for the investments in MILAF. MILAF Cash Mgmt Class, Max Class, and Term funds are considered external investment pools as defined by the GASB and, as such, are recorded at amortized cost which approximates fair value.

# Cheboygan-Otsego-Presque Isle Educational Service District

## Notes to Financial Statements

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### Note 1 – Summary of Significant Accounting Policies. *(continued)*

**Receivables.** Amounts due from other governments include State Aid and amounts due from grantors for specific programs. State Aid payments to be received by the Educational Service District in July and August are recorded a receivable and revenue of the previous fiscal year. Program grants are recorded as receivables and revenues at the time reimbursable project costs are incurred.

**Prepaid Assets.** Payments made to vendors for services that will benefit periods beyond June 30, 2023, are recorded as prepaid items using the consumption method. A current asset for the prepaid amount is recorded at the time of the purchase and an expenditure/expense is reported in the year in which services are consumed.

**Capital Assets.** Capital assets, which include land, site improvements, buildings and improvements, equipment and vehicles, are reported in the applicable governmental activities column in the government-wide statement of net position but are not reported in the fund financial statements.

All capital assets are capitalized at cost (or estimated historical cost) using a \$5,000 capitalization threshold and updated for additions and retirements during the year. Donated capital assets are recorded at the estimated fair market value at the date of donation. The Educational Service District does not possess any infrastructure. Improvements are capitalized; the cost of normal maintenance and repairs that do not add to the value of the asset or materially extend an asset's life are not. Interest incurred during the construction of capital assets is also capitalized.

All capital assets, except land and construction in progress, are depreciated. Depreciation is computed using the straight-line method over the following useful lives:

<u>Description</u>	<u>Governmental Activities Estimated Lives</u>
Site improvements	20 years
Buildings and improvements	50 years
Office equipment	5 – 10 years
Audio visual equipment	10 years
Computer equipment	5 years
Vehicles	8 years

**Leases.** At the commencement of a lease, the Educational Service District initially measures the lease liability at the present value of payments expected to be made during the lease term. Subsequently, the lease liability is reduced by the principal portion of lease payments made. The lease asset is initially measured as the initial amount of the lease liability, adjusted for lease payments made at or before the lease commencement date, plus certain initial direct costs. Subsequently, the lease asset is amortized on a straight-line basis over its useful life.

# Cheboygan-Otsego-Presque Isle Educational Service District

## Notes to Financial Statements

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### **Note 1 – Summary of Significant Accounting Policies.** *(continued)*

Key estimates and judgments related to leases include how the Educational Service District determines (1) the discount rate it uses to discount the expected lease payments to present value, (2) lease term, and (3) lease payments.

- The Educational Service District uses the interest rate charged by the lessor as the discount rate. When the interest rate charged by the lessor is not provided, the Educational Service District generally uses its estimated incremental borrowing rate as the discount rate for leases.
- The lease term includes the noncancellable period of the lease. Lease payments included in the measurement of the lease liability are composed of fixed payments and purchase option price that the Educational Service District is reasonably certain to exercise.

The Educational Service District monitors changes in circumstances that would require a remeasurement of its lease and will remeasure the lease asset and liability if certain changes occur that are expected to significantly affect the amount of the lease liability.

**Change in Accounting Principle.** The Educational Service District implemented Governmental Accounting Standards Board Statement No. 96, *Subscription-Based Information Technology Arrangements*, as of July 1, 2022.

**Subscription-Based Technology Arrangements.** The Educational Service District has an agreement for software that requires recognition as a Subscription-Based Technology Arrangement (SBITA). The software amortization expense is included on the statement of activities related to the Educational Service District's intangible asset of the software arrangement, which is included as an intangible right-to-use software arrangement in Note 5. The Educational Service District now recognizes a SBITA liability and an intangible right-to-use asset for the software arrangement on the statement of net position.

The initial subscription liability is measured at the present value of the subscription payments expected to be made during the subscription term. Subsequently, the subscription liability is reduced by the principal portion of subscription payments made. The subscription asset is initially measured as the initial amount of the subscription liability, adjusted for subscription payments made at or before the subscription commencement date, plus certain initial implementation costs. Subsequently, the subscription asset is amortized on a straight-line basis over its useful life.

Key estimates and judgments related to subscriptions include how the Educational Service District determines (1) the discount rate it uses to discount the expected subscription payments to present value, (2) subscription term, and (3) subscription payments.

- The Educational Service District uses the interest rate charged by the SBITA vendor as the discount rate. When the interest rate charged by the SBITA vendor is not provided, the Educational Service District generally uses its estimated incremental borrowing rate as the discount rate for subscriptions.
- The subscription term includes the noncancellable period of the subscription. In addition, the subscription term includes periods covered by an option to extend (if it is reasonably certain that the government or SBITA vendor will exercise the option) and options to terminate (if it is reasonably certain that the government or SBITA vendor will exercise that option).

# Cheboygan-Otsego-Presque Isle Educational Service District

## Notes to Financial Statements

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### **Note 1 – Summary of Significant Accounting Policies.** *(continued)*

The Educational Service District monitors changes in circumstances that would require a remeasurement of its SBITAs and will remeasure the subscription asset and liability if certain changes occur that are expected to significantly affect the amount of the subscription liability.

The Educational Service District entered into a three-year agreement for software that is a SBITA, commencing July 1, 2022. Annual payments of \$34,196 are due in advance. The Educational Service District has used a 3.50% discount rate for this arrangement, which is the estimated incremental borrowing rate. There is no option to purchase the software. In fiscal year 2023, the Educational Service District did not pay the vendor any additional variable payments.

**Deferred Outflows.** In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will *not* be recognized as an outflow of resources (expense/expenditure) until then. The Educational Service District has two items that qualify for reporting in this category. They are the deferred charge on funding for pension and OPEB related items reported in the government-wide statement of net position. Deferred outflows are recognized for pension and OPEB related items. These amounts are expensed in the plan year in which they apply.

**Deferred Inflows.** In addition to liabilities, the statement of net position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will *not* be recognized as an inflow of resources (revenue) until that time. The Educational Service District has three items that qualify for reporting in this category. The first arises only under a modified accrual basis of accounting. Accordingly, the item, unavailable revenue, is reported only in the governmental fund balance sheet. The governmental funds report unavailable revenue from receipts that are received after 60 days of year end. These amounts are deferred and recognized as inflow of resources in the period that the amounts become available. The Educational Service District did not have any unavailable revenue at June 30, 2022. The second is future resources yet to be recognized in relation to the pension and OPEB actuarial calculation. These future resources arise from the differences in the estimates used by the actuary to calculate the pension and OPEB liability and the actual results. The amounts are amortized over a period determined by the actuary. The third is restricted section 147c state aid deferred to offset deferred outflows related to section 147c pension contributions subsequent to the measurement period.

**Interfund Balances.** On fund financial statements, receivables and payables resulting from short-term interfund loans are classified as “interfund receivables/payables.” These amounts are eliminated in the governmental and business-type activities columns of the statement of net position, except for the net residual amounts due between governmental and business-type activities, which are presented as internal balances, if any exist at the end of the fiscal year.

**Compensated Absences.** The Educational Service District reports compensated absences in accordance with the provisions of GASB Statement No. 16, “Accounting for Compensated Absences.” Vacation pay has been accrued as a long-term liability. Vacation pay of up to 168 hours annually is earned by school employees (except administrators, teachers, aides and bus drivers).

The entire compensated absence liability is reported on the government-wide financial statements.

For governmental fund financial statements the current portion of unpaid compensated absences is the amount expected to be paid using expendable available resources.

# Cheboygan-Otsego-Presque Isle Educational Service District

## Notes to Financial Statements

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### **Note 1 – Summary of Significant Accounting Policies.** *(continued)*

**Accrued Liabilities and Long-term Obligations.** All payables, accrued liabilities and long-term obligations are reported in the government-wide financial statements. In general, payables and accrued liabilities that will be paid from governmental funds are reported on the governmental fund financial statements regardless of whether they will be liquidated with current resources. However, claims and judgments, the noncurrent portion of lease liabilities, compensated absences, contractually required pension contributions and special termination benefits that will be paid from governmental funds are reported as a liability in the fund financial statements only to the extent that they will be paid with current, expendable, available financial resources. In general, payments made within sixty days after year end are considered to have been made with current available financial resources. Bonds and other long-term obligations that will be paid from governmental funds are not recognized as a liability in the fund financial statements until due.

**Pension.** For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Michigan Public School Employees Retirement System (MPERS) and additions to/deductions from MPERS fiduciary net position have been determined on the same basis as they are reported by MPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**Postemployment Benefits Other Than Pension (OPEB).** For purposes of measuring the net OPEB liability, deferred outflow of resources and deferred inflows of resources related to OPEB, and OPEB expense, information about the fiduciary net position of the Michigan Public School Employees Retirement System (MPERS) and additions to/deductions from MPERS fiduciary net position have been determined on the same basis as they are reported by MPERS. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

**State Categorical Revenue.** The Educational Service District receives revenue from the state to administer certain categorical educational programs. State rules require that revenue earmarked for these programs be expended for its specific purpose. Categorical funds received which are not expended by the close of the fiscal year are recorded as deferred inflows.

**Interfund Activity.** Exchange transactions between funds are reported as revenues in the seller funds and as expenditures/expenses in the purchaser funds. Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds. Repayments from funds responsible for particular expenditures/expenses to the funds that initially paid for them are not presented in the financial statements.

**Economic Dependency.** The Educational Service District received approximately 42.5% of their revenue from the Michigan Department of Education. Due to the significance of this revenue source, the Educational Service District is considered to be economically dependent.

# Cheboygan-Otsego-Presque Isle Educational Service District

## Notes to Financial Statements

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### Note 1 – Summary of Significant Accounting Policies. *(continued)*

**Fund Equity.** The Educational Service District has implemented GASB Statement 54 “*Fund Balance Reporting and Governmental Fund Type Definitions.*” The statement provides clearly defined fund balance categories to make the nature and extent of the constraints placed on a government’s fund balance more transparent. The following classifications describe fund balance categories and the relative strength of the spending constraints placed on the purposes for which resources can be used:

- **Nonspendable fund balance** – amounts that are not in a spendable form (such as inventory or prepaid expenditures) or are required to be maintained intact;
- **Restricted fund balance** – amounts constrained to specific purposes by their providers (such as grantors, bondholders, and higher levels of government), through constitutional provisions, or by enabling legislation;
- **Committed fund balance** – amounts constrained to specific purposes by a government itself, using its highest level of decision-making authority; to be reported as committed, amounts cannot be used for any other purpose unless the government takes the same highest level action to remove or change the constraint;
- **Assigned fund balance** – amounts a government intends to use for a specific purpose; intent can be expressed by the governing body or by an official or body to which the governing body delegates the authority;
- **Unassigned fund balance** – amounts that are available for any purpose; positive amounts are reported only in the general fund.

The Educational Service District establishes (and modifies or rescinds) fund balance commitments by passage of a resolution. This is typically done through adoption and amendment of the budget. A fund balance commitment is further indicated in the budget document as a designation or commitment of the fund. Assigned fund balance is established by the Educational Service District through adoption or amendment of the budget as intended for specific purpose (such as the purchase of capital assets, construction, debt service, or for other purposes).

The Educational Service District has not established a policy for its use of unrestricted fund balance amounts. Therefore, in accordance with GASB Statement 54, committed amounts would be reduced first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of those unrestricted fund balance classifications could be used.

**Net Position.** Net position represents the difference between assets, deferred outflow of resources, liabilities and deferred inflow of resources. Net position invested in capital assets net of related debt consists of capital assets, net of accumulated depreciation, reduced by the outstanding balances of any borrowings used for the acquisition, construction or improvement of those assets. Net position is reported as restricted when there are limitations imposed on the use either through the enabling legislation adopted by the Educational Service District or through external restrictions imposed by creditors, grantors or laws or regulations of other governments.

**Proprietary Funds Operating Classification.** Proprietary funds distinguish operating revenue and expenses from nonoperating items. Operating revenue and expenses generally result from providing services and delivering goods in connection with a proprietary fund’s principal ongoing operations. The principal operating revenue of the internal service funds is to charge customers for sales and services. Operating expenses for the internal service funds include the cost of sales and services. All revenue and expenses not meeting this definition are reported as nonoperating revenue and expenses.

# Cheboygan-Otsego-Presque Isle Educational Service District

## Notes to Financial Statements

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### **Note 1 – Summary of Significant Accounting Policies.** *(continued)*

**Encumbrances.** Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is not employed by the Educational Service District. Commitments outstanding at year end are charged against the subsequent year's appropriation once received and approved.

**Use of Estimates.** The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

**Reclassification.** Certain items reported in the June 30, 2022, financial statements may have been reclassified to conform to the presentation for the current year.

### **Note 2 – Legal Compliance.**

**Budgets and Budgetary Accounting.** Prior to adoption of the budgets, the school administration prepares and submits their proposed operating budgets commencing the following July 1. A public hearing is conducted to obtain interested party comments. Prior to July 1 the budget is adopted by the Board of Education. Budgeted amounts are as originally adopted, or as amended by the Board of Education. The budget was amended during the year with supplemental appropriations, the last one approved prior to June 30. The Educational Service District does not consider these amendments to be significant. Unused appropriations at June 30 are not carried forward to the following year.

The provisions of the Uniform Budgeting and Account Act, P.A. 621, became effective in 1980. The Act provides major revenue categories and expenditure functions that constitute minimal levels. The Educational Service Districts budget was legally enacted on a functional level.

P.A. 621 provides that an Educational Service District shall not incur expenditures in excess of the amounts appropriated. Violations, if any, are noted in the required supplementary information section (RSI).

**Cheboygan-Otsego-Presque Isle Educational Service District**

Notes to Financial Statements

**Note 3 – Deposits and Investments.**

The components of deposits and investments are reported in the financial statements as follows:

Cash and cash equivalents:	
Cash - Petty cash	\$ 100
Cash - Checking/Savings	6,568,290
Municipal NOW accounts	250,307
Certificate of Deposits	<u>3,184,922</u>
	<u>\$ 10,003,619</u>
Investments:	
MILAF Cash Mgmt Class	\$ 10,526
MILAF Term	2,550,000
MILAF Max Plus	<u>507,956</u>
	<u>\$ 3,068,482</u>

As of June 30, 2023, the Educational Service District investments were measured as follows:

Investment Type	Not Measured at Fair Value	Fair Value	Weighted Average Maturity (Years)	Standard & Poor's Rating	Percentage
MILAF Cash Mgmt Class	\$ 10,526	\$ -	N/A	AAAm	2.0%
MILAF Max Plus	507,956	-	N/A	AAAm	98.0%
MILAF Term	<u>-</u>	<u>2,550,000</u>	0.6492	AAAm	<u>0.0%</u>
Total	<u>\$ 518,482</u>	<u>\$ 2,550,000</u>			
Portfolio weighted average maturity			<u>0.6492</u>		<u>100%</u>

1 day maturity equals .0027, 1 year equals 1.0000

The Educational Service District voluntarily invests certain excess funds in external pooled investment funds which included money market funds. The three pooled investment funds utilized by the Educational Service District are the Michigan Investment Liquid Asset Fund (MILAF) Cash Mgmt Class, Max Class, and Term. These external pooled investment funds of “qualified” investments for Michigan school districts. MILAF is not regulated, nor is it registered, with the SEC. MILAF reports as of June 30, 2023, the fair value of the District’s investments is the same as the value of the pooled shares.

MILAF Cash Mgmt Class and Max Class funds are considered external investment pools as defined by the GASB and as such are recorded at amortized cost which approximate fair value. The MILAF (MAX Class) fund requires notification of redemptions prior to 14 days to avoid penalties. These funds are not subject to the fair value disclosures.

# Cheboygan-Otsego-Presque Isle Educational Service District

## Notes to Financial Statements

### Note 3 – Deposits and Investments. (continued)

**Fair Value Measurements.** Fair value is defined as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date. A fair value hierarchy is also established which requires an entity to maximize the use of observable and minimize the use of unobservable inputs.

There are three (3) levels of inputs that may be used to measure fair value:

Level 1: Quoted prices in active markets for identical securities.

Level 2: Prices determined using other significant observable inputs. Observable inputs are inputs that other market participants may use in pricing a security. These may include quoted prices for similar securities, interest rates, prepayment speeds, credit risk, and others.

Level 3: Prices determined using significant unobservable inputs. Unobservable inputs may be used in situations where quoted prices or observable inputs are unavailable or deemed less relevant (for example, when there is little or no market activity for an investment at the end of the period). Unobservable inputs reflect the organization's own assumptions about the factors market participants would use in pricing an investment, and would be based on the best information available.

The asset or liability's fair value measurement level within the fair value hierarchy is based on the lowest level of any input that is significant to the fair value measurement. Valuation techniques used need to maximize the use of observable inputs and minimize the use of unobservable inputs.

The Educational Service District's MILAF Term investments are valued at a Level 2 in the fair value hierarchy.

At year end, the Educational Service District's investment in MILAF Term funds had the following maturities:

Investment	Investment Maturities (In days)			
	Fair Value	0-90	91-120	121-365
MILAF Term	\$ 2,550,000	\$ -	\$ -	\$ 2,550,000
Total Fair Value	<u>\$ 2,550,000</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,550,000</u>

**Interest Rate Risk.** In accordance with its investment policy, the Educational Service District will minimize interest rate risk, which is the risk that the market value of securities in the portfolio will fall due to changes in the market interest rates by: structuring the investment portfolio so that securities mature to meet cash requirements for ongoing operations, thereby avoiding the need to sell securities in the open market; and investing operating funds primarily in shorter-term securities, liquid asset funds, money market mutual funds, or similar investment pools and limiting the average maturity in accordance with the Educational Service District's cash requirements.

# Cheboygan-Otsego-Presque Isle Educational Service District

## Notes to Financial Statements

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### Note 3 – Deposits and Investments. *(continued)*

**Credit Risk.** State law limits investments in commercial paper and corporate bonds to a prime or better rating issued by nationally recognized statistical rating organizations (NRSROs). As of June 30, 2023, the Educational Service District did not have any investments with ratings below prime.

**Concentration of Credit Risk.** The Educational Service District will minimize concentration of credit risk, which is the risk of loss attributed to the magnitude of the Educational Service District's investment in a single issuer, by diversifying the investment portfolio so that the impact of potential losses from any one type of security or issuer will be minimized.

**Custodial Credit Risk – Deposits.** In the case of deposits, this is the risk that, in the event of a bank failure, the Educational Service District's deposits may not be returned to it. As of June 30, 2023, \$7,125,963 of the Educational Service District's bank balance of \$10,462,802 was exposed to custodial credit risk because it was uninsured and uncollateralized.

**Custodial Credit Risk – Investments.** For an investment, this is the risk that, in the event of the failure of the counterparty, the Educational Service District will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. As of June 30, 2023, \$3,068,482 of the Educational Service District's investment balances of \$3,068,482 was exposed to custodial credit risk because it was uninsured and uncollateralized with securities held by the pledging financial institution's trust department or agent, but not in the Educational Service District's name.

**Foreign Currency Risk.** The Educational Service District is not authorized to invest in investments which have this type of risk.

### Note 4 – Unearned Revenue.

Governmental funds report unearned revenue in connection with resources that have been received but not yet earned. At the end of the current fiscal year, the components of unearned revenue are as follows:

	<u>Unearned</u>
Grant and categorical aid payments received prior to meeting all eligibility requirements	\$ 3,717,618
CFS Medicaid	536,817
Classroom accounts	<u>70,499</u>
Total	<u>\$ 4,324,934</u>

**Cheboygan-Otsego-Presque Isle Educational Service District**

Notes to Financial Statements

**Note 5 – Capital Assets.**

	Balances July 01, 2022	Additions	(Disposals)	Balances June 30, 2023
Capital assets not being depreciated/amortized:				
Land	\$ 41,700	\$ -	\$ -	\$ 41,700
Capital assets being depreciated/amortized:				
Buildings and improvements	4,391,966	19,325	-	4,411,291
School furnishings and equipment	47,811	56,331	-	104,142
Outside equipment	70,972	-	-	70,972
Audio visual equipment	2,444,640	-	-	2,444,640
Computers and related equipment	431,356	58,876	-	490,232
Copy machines	10,928	-	-	10,928
Telephone system	46,082	-	-	46,082
Vehicles and buses	543,590	118,243	(22,180)	639,653
Intangible right-to-use building	117,433	-	-	117,433
Intangible right-to-use software arrangements	-	99,158	-	99,158
	<u>8,104,778</u>	<u>351,933</u>	<u>(22,180)</u>	<u>8,434,531</u>
Less - accumulated depreciation/amortization:				
Buildings and improvements	(288,971)	(4,916)	-	(293,887)
School furnishings and equipment	(12,891)	(2,234)	-	(15,125)
Outside equipment	(35,487)	(3,549)	-	(39,036)
Audio visual equipment	(2,415,094)	(3,693)	-	(2,418,787)
Computers and related equipment	(361,037)	(22,334)	-	(383,371)
Copy machines	(4,372)	(2,186)	-	(6,558)
Telephone system	(9,216)	(4,608)	-	(13,824)
Vehicles and buses	(313,375)	(59,750)	2,773	(370,352)
Intangible right to use building	(57,477)	(29,988)	-	(87,465)
Intangible right-to-use software arrangements	-	(33,048)	-	(33,048)
	<u>(3,497,920)</u>	<u>(166,306)</u>	<u>2,773</u>	<u>(3,661,453)</u>
Net capital assets	<u>\$ 4,648,558</u>	<u>\$ 185,627</u>	<u>\$ (19,407)</u>	<u>\$ 4,814,778</u>

Depreciation/amortization expense was not allocated to governmental functions. It appears on the statement of activities as “unallocated”. For the year ended June 30, 2023 depreciation and amortization expense amounted to \$103,270 and \$63,036, respectively.

**Cheboygan-Otsego-Presque Isle Educational Service District**

Notes to Financial Statements

**Note 6 – Long-Term Debt** (including current portions).

The following is a summary of governmental long-term obligations for the Educational Service District for the year ended June 30, 2023:

	Balances			Balances	
	July 01, 2022	Additions	(Reduction)	June 30, 2023	Due within one year
Lease payable	\$ 61,310	\$ -	\$ (30,201)	\$ 31,109	\$ 31,109
SBITA	-	99,158	(34,196)	64,962	31,885
Special termination benefits	45,894	49,458	(36,182)	59,170	53,170
<b>Total</b>	<b>\$ 107,204</b>	<b>\$ 148,616</b>	<b>\$ (100,579)</b>	<b>\$ 155,241</b>	<b>\$ 116,164</b>

**Lease Payable.** The annual requirements to pay principal and interest on the lease payable outstanding at June 30, 2023 are as follows:

For the year ending June 30,	Leases	
	Principal	Interest
2024	\$ 31,109	\$ 142

The Educational Service District entered into a lease commencing August 1, 2020 with a University to lease a portion of the University’s building. The lease will end on June 30, 2023, however the Educational Service District has the option to extend the lease for one year through June 30, 2024, which the District is reasonably certain to execute. The Educational Service District pays monthly installments of \$2,500, adjusted by 2% upon the first day of July annually. No residual value guarantees or variable lease payments exist under the lease agreement. The annual interest rate pertaining to the lease is .84%.

**SBITA Liability.** The annual requirements to pay principal and interest on the SIBTA liability outstanding at June 30, 2023 are as follows:

For the year ending June 30,	SBITA	
	Principal	Interest
2024	\$ 31,885	\$ 1,279
2025	33,077	36
<b>Total</b>	<b>\$ 64,962</b>	<b>\$ 1,315</b>

**Cheboygan-Otsego-Presque Isle Educational Service District**

Notes to Financial Statements

**Note 6 – Long-Term Debt** (including current portions). *(continued)*

At June 30, 2023, \$64,962 has been recorded as a SBITA liability, as well as an intangible right-to-use software arrangement recognized as a capital asset in the amount of \$66,110, net of amortization. Due to the implementation of GASB Statement No. 96, these arrangements for accounting software met the criteria of a SBITA; thus, requiring it to be recorded by the Educational Service District as an intangible asset and a SBITA liability. The asset will be amortized over the agreement term of three years. There are no residual value guarantees in the arrangement provisions. The accounting software arrangement will end in 2025. There were no outflows of resources not accounted for in the measurement of the subscription liability or recognized during the fiscal year.

Special termination benefits attributable to the governmental activities will be liquidated from the funds from which the individual salaries are paid.

**Note 7 – Fund Balance Reservations and Designations.**

Amounts of the various fund balances restricted or committed at June 30 are as follows:

	2023	2022
General Fund		
Nonspendable - prepaid	\$ 10,100	\$ -
Assigned for REMC	61,046	61,403
Assigned for technology	-	77,300
Unassigned	1,600,079	1,445,870
Total General Fund	1,671,225	1,584,573
Special Education Fund		
Restricted for special education	6,481,985	6,193,231
Total Special Education Fund	6,481,985	6,193,231
Total governmental funds	8,153,210	7,777,804
Motor Vehicle Fund		
Committed for motor vehicle operation	398,251	161,257
Michigan Unemployment Fund		
Committed for unemployment claims	86,839	84,720
Grand total	\$ 8,638,300	\$ 8,023,781

# Cheboygan-Otsego-Presque Isle Educational Service District

## Notes to Financial Statements

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### **Note 8 – Property Taxes.**

The assessed values of real and personal property situated in the Educational Service District are established annually by local taxing authorities as of December 31 and are equalized by the State at an estimated 50 percent of current market value. The property tax is levied on December 1 and payable by February 14. Uncollected property taxes as of March 1 are added to the County delinquent tax rolls. By agreement with the various counties, the counties purchase at face value the real property taxes receivable returned delinquent each March 1. The property value used for determining the amount of property tax levied is known as the "taxable value" (TV). This differs from the State Equalized Value (SEV) by limiting annual increases to a cost-of-living adjustment or 5 percent, whichever is less. The taxable value for the 2022-23 school year in the Cheboygan-Otsego-Presque Isle Educational Service District was established at \$3,879,336,446. General Education Millage of .2575 mills and Special Education Millage of 1.4740 mills have been approved by voters of the Educational Service District.

### **Note 9 – Tax Abatements.**

The Educational Service District may receive reduced tax revenues as a result of Industrial Facilities Tax exemptions (P.A. 198 of 1974) or Brownfield Redevelopment Agreements granted by cities within the boundaries of the Educational Service District. Industrial facility exemptions are intended to promote construction of new industrial facilities or to rehabilitate historical facilities. Brownfield redevelopment agreements are intended to reimburse taxpayers that remediate environmental contamination on their properties. Accordingly, such agreements meet the criteria of "tax abatements" under GASB Statement No. 77.

For the fiscal year ended June 30, 2023, the Educational Service District's tax revenues that were reduced under these programs were not material to the Educational Service District. The Educational Service District is not reimbursed for lost revenue caused by tax abatements. There were no abatements made by the Educational Service District.

### **Note 10 – Interfund Transfers.**

The Special Education Fund transferred \$642,845 to the General Fund to reimburse the General Fund for the Special Education Fund portion of fiscal, administration, central office and operations and maintenance. The transfer is determined by state approved calculations. The Educational Service District is not allowed to charge these expenditures directly to the Special Education Fund unless they are a direct expenditure of the fund.

### **Note 11 – Defined Benefit Pension Plan.**

**Plan Description.** The Michigan Public School Employees' Retirement System (System or MPERS) is a cost-sharing, multiple employer, state-wide, defined benefit public employee retirement plan and a fiduciary component unit of the State of Michigan (State) originally created under Public Act 136 of 1945, recodified and currently operating under the provisions of Public Act 300 of 1980, as amended. Section 25 of this act establishes the board's authority to promulgate or amend the provisions of the System. The board consists of twelve members – eleven appointed by the Governor and the State Superintendent of Instruction, who serves as an ex-officio member.

# Cheboygan-Otsego-Presque Isle Educational Service District

## Notes to Financial Statements

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### **Note 11 – Defined Benefit Pension Plan.** *(continued)*

The System's pension plan was established by the State to provide retirement, survivor and disability benefits to public school employees. In addition, the System's health plan provides all retirees with the option of receiving health, prescription drug, dental and vision coverage under the Michigan Public School Employees' Retirement Act (1980 P.A. 300 as amended).

The System is administered by the Office of Retirement Services (ORS) within the Michigan Department of Technology, Management & Budget. The Department Director appoints the Office Director, with whom the general oversight of the System resides. The State Treasurer serves as the investment officer and custodian for the System.

The System's financial statements are available on the ORS website at [www.michigan.gov/orsschools](http://www.michigan.gov/orsschools).

**Benefits Provided.** Benefit provisions of the defined benefit pension plan are established by State statute, which may be amended. Public Act 300 of 1980, as amended, establishes eligibility and benefit provisions for the defined benefit (DB) pension plan. Depending on the plan option selected, member retirement benefits are determined by final average compensation, years of service, and a pension factor ranging from 1.25% to 1.50%. DB members are eligible to receive a monthly benefit when they meet certain age and service requirements. The System also provides disability and survivor benefits to DB plan members.

A DB plan member who leaves Michigan public school employment may request a refund of his or her member contributions to the retirement system account if applicable. A refund cancels a former member's rights to future benefits. However, returning members who previously received a refund of their contributions may reinstate their service through repayment of the refund upon satisfaction of certain requirements.

**Contributions.** Employers are required by Public Act 300 of 1980, as amended, to contribute amounts necessary to finance the coverage of pension benefits of active and retired members. Contribution provisions are specified by State statute and may be amended only by action of the State Legislature.

The Educational Service District's contributions are determined on an actuarial basis using the entry age normal actuarial cost method. Under this method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated on a level basis over the service of the individual between entry age and assumed exit age. The portion of this cost allocated to the current valuation year is called the normal cost. The remainder is called the actuarial accrued liability. Normal cost is funded on a current basis. The unfunded (overfunded) actuarial accrued liability as of the September 30, 2021 valuation will be amortized over a 17-year period beginning October 1, 2021 and ending September 30, 2038.

**Cheboygan-Otsego-Presque Isle Educational Service District**

Notes to Financial Statements

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**Note 11 – Defined Benefit Pension Plan.** *(continued)*

The schedule below summarizes pension contribution rates in effect for fiscal year ended September 30, 2022:

Pension Contribution Rates		
Benefit Structure	Member	Employer
Basic	0.0% - 4.0%	20.14%
Member Investment Plan	3.0% - 7.0%	20.14%
Pension Plus	3.0% - 6.4%	17.22%
Pension Plus 2	6.2%	19.93%
Defined Contribution	0.0%	13.73%

Required contributions to the pension plan from the Educational Service District were \$2,231,830 for the year ended September 30, 2022.

**Pension Liabilities.** At June 30, 2023, the Educational Service District reported a liability of \$24,661,124 for its proportionate share of the MPSERS net pension liability. The net pension liability was measured as of September 30, 2022, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation rolled forward from September 2021. The Educational Service District’s proportion of the net pension liability was determined by dividing each employer’s statutorily required pension contributions to the system during the measurement period by the percent of pension contributions required from all applicable employers during the measurement period. At September 30, 2022, the Educational Service District’s proportion was 0.06557%, which was an increase of .00262% from its proportion measured as of September 30, 2021.

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**Cheboygan-Otsego-Presque Isle Educational Service District**

Notes to Financial Statements

**Note 11 – Defined Benefit Pension Plan.** *(continued)*

**Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions.** For the year ended June 30, 2023, the Educational Service District recognized pension expense of \$3,418,489. At June 30, 2023, the Educational Service District reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ 246,697	\$ 55,140
Changes of assumptions	4,237,665	-
Net difference between projected and actual earnings on pension plan investments	57,830	-
Changes in proportion and differences between Educational Service Districts and proportionate share of contributions	1,031,796	66,779
Educational Service District contributions subsequent to the measurement date	2,681,894	-
Total	\$ 8,255,882	\$ 121,919

Contributions subsequent to the measurement date reported as deferred outflows of resources related to pensions resulting from employer contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ended June 30, 2024. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Deferred (Inflow) and Deferred Outflow of Resources by Year  
(To be Recognized in Future Pension Expenses)

Year Ending September 30	Amount
2023	\$ 4,316,570
2024	1,280,635
2025	1,055,630
2026	1,481,128
Total	\$ 8,133,963

# Cheboygan-Otsego-Presque Isle Educational Service District

## Notes to Financial Statements

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### Note 11 – Defined Benefit Pension Plan. *(continued)*

**Actuarial Assumptions.** Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Additional information as of the latest actuarial valuation follows:

#### Summary of Actuarial Assumptions

Valuation Date: September 30, 2021

Actuarial Cost Method: Entry Age, Normal

Wage Inflation Rate: 2.75%

Investment Rate of Return:

- Basic and MIP Plans (Non-Hybrid): 6.00% net of investment expenses
- Pension Plus Plan (Hybrid): 6.00% net of investment expenses
- Pension Plus 2 Plan: 6.00% net of investment expenses

Projected Salary Increases: 2.75 – 11.55%, including wage inflation at 2.75%

Cost-of-Living Pension Adjustments: 3% Annual Non-Compounded for MIP Members

Mortality: For retirees: RP-2014 Male and Female Combined Healthy Life Mortality Tables, scaled by 82% for males and 78% for females and adjusted for mortality improvements using projection scale MP-2017 from 2006.

For active members: RP-2014 Male and Female Employee Annuitant Mortality Tables, scaled 100% and adjusted for mortality improvements using projection scale MP-2017 from 2006.

#### Notes:

- *Assumption changes as a result of an experience study for the period 2012 through 2017 have been adopted by the System for use in the annual pension valuations beginning with the September 30, 2018 valuation. The total pension liability as of September 30, 2022, is based on the results of an actuarial valuation date of September 30, 2021, and rolled forward using generally accepted actuarial procedures, including the experience study.*
- *Recognition period for liabilities is the average of the expected remaining service lives of all employees in years: 4.3922 for non-university employers.*
- *Recognition period for assets in years is 5.0000.*
- *Full actuarial assumptions are available in the 2022 MPERS Annual Comprehensive Financial Report found on the ORS website at [www.michigan.gov/orsschools](http://www.michigan.gov/orsschools).*

**Cheboygan-Otsego-Presque Isle Educational Service District**

Notes to Financial Statements

**Note 11 – Defined Benefit Pension Plan.** *(continued)*

**Long-Term Expected Return on Plan Assets.** The long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan’s target asset allocation as of September 30, 2022, are summarized in the following table:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return*
Domestic equity pools	25.0%	5.1%
Private equity pools	16.0%	8.7%
International equity pools	15.0%	6.7%
Fixed income pools	13.0%	(0.2)%
Real estate and infrastructure pools	10.0%	5.3%
Absolute return pools	9.0%	2.7%
Real return/opportunistic pools	10.0%	5.8%
Short term investment pools	2.0%	(1.5)%
TOTAL	100.0%	

*\*Long term rate of return are net of administration expenses and 2.2% inflation.*

**Rate of Return.** For the fiscal year ended September 30, 2022, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was (4.18)%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**Discount Rate.** A discount rate of 6.00% was used to measure the total pension liability (6.00% for the Pension Plus plan, the Pension Plus 2 plan, and hybrid plans provided through non-university employers only). This discount rate was based on the long-term expected rate of return on pension plan investments of 6.00% (6.00% for the Pension Plus plan and the Pension Plus 2 plan). The projection of cash flows used to determine this discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Cheboygan-Otsego-Presque Isle Educational Service District**

Notes to Financial Statements

**Note 11 – Defined Benefit Pension Plan.** *(continued)*

**Sensitivity of the Educational Service District’s Proportionate Share of the Net Pension Liability to Changes in the Discount Rate.** The following presents the Educational Service District’s proportionate share of the net pension liability calculated using the discount rate of 6.00% (6.00% for the Pension Plus plan and the Pension Plus 2 plan), as well as what the Educational Service District’s proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage higher:

1% Decrease 5.00% / 5.00% / 5.00%	Current Single Discount Rate Assumption 6.00% / 6.00% / 6.00%	1% Increase 7.00% / 7.00% / 7.00%
\$32,543,522	\$24,661,124	\$18,165,673

**Michigan Public School Employees’ Retirement System (MPSERS) Fiduciary Net Position.** Detailed information about the pension plan’s fiduciary net position is available in the separately issued MPSERS ACFR, available at [www.michigan.gov/orsschools](http://www.michigan.gov/orsschools).

**Payable to the Pension Plan.** At year end, the Educational Service District is current on all required pension plan payments. Amounts accrued at year end for accounting purposes are reported in the financial statements as accrued expenses. These amounts represent current payments for June paid in July, accruals for summer pay (primarily for teachers) and the contributions due funded from state aid revenue section 147c restricted to fund the MPSERS Unfunded Actuarial Accrued Liability (UAAL) Stabilization rate contributions and amounted to \$396,099.

**Note 12 – Postemployment Benefits Other Than Pensions (OPEB).**

**Plan Description.** The Michigan Public School Employees' Retirement System (System or MPSERS) is a cost-sharing, multiple employer, state-wide, defined benefit public employee retirement plan and a fiduciary component unit of the State of Michigan (State) originally created under Public Act 136 of 1945, recodified and currently operating under the provisions of Public Act 300 of 1980, as amended. Section 25 of this act establishes the board's authority to promulgate or amend the provisions of the System. The board consists of twelve members— eleven appointed by the Governor and the State Superintendent of Instruction, who serves as an ex-officio member.

The System’s health plan provides all eligible retirees with the option of receiving health, prescription drug, dental and vision coverage under the Michigan Public School Employees’ Retirement Act (1980 PA 300 as amended).

The System is administered by the Office of Retirement Services (ORS) within the Michigan Department of Technology, Management & Budget. The Department Director appoints the Office Director, with whom the general oversight of the System resides. The State Treasurer serves as the investment officer and custodian for the System.

The System’s financial statements are available on the ORS website at [www.michigan.gov/orsschools](http://www.michigan.gov/orsschools).

# Cheboygan-Otsego-Presque Isle Educational Service District

## Notes to Financial Statements

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### Note 12 – Postemployment Benefits Other Than Pensions (OPEB). *(continued)*

**Benefits Provided.** Benefit provisions of the postemployment healthcare plan are established by State statute, which may be amended. Public Act 300 of 1980, as amended, establishes eligibility and benefit provisions. Retirees have the option of health coverage, which, through 2012, was funded on a cash disbursement basis. Beginning fiscal year 2013, it is funded on a prefunded basis. The System has contracted to provide the comprehensive group medical, prescription drug, dental and vision coverage for retirees and beneficiaries. A subsidized portion of the premium is paid by the System with the balance deducted from the monthly pension of each retiree healthcare recipient. For members who first worked before July 1, 2008, (Basic, MIP-Fixed, and MIP Graded plan members) the subsidy is the maximum allowed by statute. To limit future liabilities of Other Postemployment Benefits, members who first worked on or after July 1, 2008 (MIP-Plus plan members) have a graded premium subsidy based on career length where they accrue credit towards their insurance premiums in retirement, not to exceed the maximum allowable by statute. Public Act 300 of 2012 sets the maximum subsidy at 80% beginning January 1, 2013 and 90% for those Medicare eligible and enrolled in the insurances as of that date. Dependents are eligible for healthcare coverage if they meet the dependency requirements set forth in Public Act 300 of 1980, as amended.

Public Act 300 of 2012 granted all active members of the Michigan Public School Employees Retirement System, who earned service credit in the 12 months ending September 3, 2012 or were on an approved professional services or military leave of absence on September 3, 2012, a voluntary election regarding their retirement healthcare. Any changes to a member's healthcare benefit are effective as of the member's transition date, which is defined as the first day of the pay period that began on or after February 1, 2013.

Under Public Act 300 of 2012, members were given the choice between continuing the 3% contribution to retiree healthcare and keeping the premium subsidy benefit described above, or choosing not to pay the 3% contribution and instead opting out of the subsidy benefit and becoming a participant in the Personal Healthcare Fund (PHF), a portable, tax-deferred fund that can be used to pay healthcare expenses in retirement. Participants in the PHF are automatically enrolled in a 2% employee contribution into their IRC § 457 account as of their transition date, earning them a 2% employer match into a 401(k) account. Members who selected this option stop paying the 3% contribution to retiree healthcare as of the day before their transition date, and their prior contributions were deposited into their 401(k) account.

**Contributions.** Employers are required by Public Act 300 of 1980, as amended, to contribute amounts necessary to finance the coverage of active and retired members. Contribution provisions are specified by State statute and may be amended only by action of the State Legislature.

Employer OPEB contributions to the System are determined on an actuarial basis using the entry age normal actuarial cost method. Under this method, the actuarial present value of the projected benefits of each individual included in the actuarial valuation is allocated on a level basis over the service of the individual between entry age and assumed exit age. The portion of this cost allocated to the current valuation year is called the normal cost. The remainder is called the actuarial accrued liability. Normal cost is funded on a current basis. The unfunded (overfunded) actuarial accrued liability as of the September 30, 2021 valuation will be amortized over a 17-year period beginning October 1, 2021 and ending September 30, 2038.

**Cheboygan-Otsego-Presque Isle Educational Service District**

Notes to Financial Statements

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**Note 12 – Postemployment Benefits Other Than Pensions (OPEB).** *(continued)*

The schedule below summarizes OPEB contribution rates in effect for September 30, 2022.

OPEB Contribution Rates		
Benefit Structure	Member	Employer
Premium Subsidy	3.00%	8.09%
Personal Healthcare Fund (PHF)	0.00%	7.23%

Required contributions to the OPEB plan from the Educational Service District were \$498,323 for the year ended September 30, 2022.

**OPEB Liabilities, OPEB Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB.** At June 30, 2023, the Educational Service District reported a liability of \$1,385,629 for its proportionate share of the MPSERS net OPEB liability. The net OPEB liability was measured as of September 30, 2022, and the total OPEB liability used to calculate the net OPEB liability was determined by an actuarial valuation rolled forward from September 2021. The Educational Service District’s proportion of the net OPEB liability was determined by dividing each employer’s statutorily required OPEB contributions to the system during the measurement period by the percent of OPEB contributions required from all applicable employers during the measurement period. At September 30, 2022, the Educational Service District’s proportion was .06542 percent which was an increase of .00063 percent from its proportion measured as of October 1, 2021.

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**Cheboygan-Otsego-Presque Isle Educational Service District**

Notes to Financial Statements

**Note 12 – Postemployment Benefits Other Than Pensions (OPEB).** *(continued)*

For the year ending June 30, 2023, the Educational Service District recognized OPEB expense of \$(444,746). At June 30, 2023, the Educational Service District reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between actual and expected experience	\$ -	\$ 2,713,917
Changes of Assumptions	1,235,056	100,565
Net difference between projected and actual earnings on OPEB plan investments	108,298	-
Changes in proportion and differences between employer contributions and proportionate share of contributions	279,535	27,913
Employer contributions subsequent to the measurement date	<u>368,346</u>	<u>-</u>
<b>Total</b>	<u><u>\$ 1,991,235</u></u>	<u><u>\$ 2,842,395</u></u>

Contributions subsequent to the measurement date reported as deferred outflows of resources related to OPEB resulting from employer contributions subsequent to the measurement date will be recognized as a reduction of the net OPEB liability in the year ended June 30, 2023. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Deferred (Inflow) and Deferred Outflow of Resources by Year  
(To be Recognized in Future Pension Expenses)

<u>Year Ending September 30</u>	<u>Amount</u>
2023	\$ (75,797)
2024	(409,941)
2025	(362,004)
2026	12,729
2027	(16,972)
Thereafter	<u>825</u>
Total	<u><u>\$ (851,160)</u></u>

# Cheboygan-Otsego-Presque Isle Educational Service District

## Notes to Financial Statements

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### Note 12 – Postemployment Benefits Other Than Pensions (OPEB). *(continued)*

**Actuarial Assumptions.** Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

Additional information as of the latest actuarial valuation follows:

#### Summary of Actuarial Assumptions

Valuation Date:	September 30, 2021
Actuarial Cost Method:	Entry Age, Normal
Wage Inflation Rate:	2.75%
Investment Rate of Return:	6.00% net of investment expenses
Projected Salary Increases:	2.75 – 11.55%, including wage inflation at 2.75%
Healthcare Cost Trend Rate:	Pre-65: 7.75% Year 1 graded to 3.5% Year 15; 3.0% Year 120 Post-65: 5.25% Year 1 graded to 3.5% Year 15; 3.0% Year 120
Mortality:	For retirees: RP-2014 Male and Female Combined Healthy Annuitant Mortality Tables, scaled by 82% for males and 78% for females and adjusted for mortality improvements using projection scale MP-2017 from 2006.  For active members: RP-2014 Male and Female Employee Annuitant Mortality Tables, scaled 100% and adjusted for mortality improvements using projection scale MP-2017 from 2006.

#### Other Assumptions:

Opt-Out Assumptions	21% of eligible participants hired before July 1, 2008 and 30% of those hired after June 30, 2008 are assumed to opt out of the retiree health plan.
Survivor Coverage	80% of male retirees and 67% of female retirees are assumed to have coverage continuing after the retiree's death.
Coverage Election at Retirement	75% of male and 60% of female future retirees are assumed to elect coverage for 1 or more dependents.

**Cheboygan-Otsego-Presque Isle Educational Service District**

Notes to Financial Statements

**Note 12 – Postemployment Benefits Other Than Pensions (OPEB).** *(continued)*

*Notes:*

- *Assumption changes as a result of an experience study for the period 2012 through 2017 have been adopted by the System for use in the annual OPEB valuations beginning with the September 30, 2018 valuation. The total OPEB liability as of September 30, 2022, is based on the results of an actuarial valuation date of September 30, 2021, and rolled forward using generally accepted actuarial procedures, including the experience study.*
- *Recognition period for liabilities is the average of the expected remaining service lives of all employees in years: 6.2250 for non-university employers.*
- *Recognition period for assets in years is 5.0000.*
- *Full actuarial assumptions are available in the 2022 MPSEERS Annual Comprehensive Financial Report found on the ORS website at [www.michigan.gov/orsschools](http://www.michigan.gov/orsschools).*

The long-term expected rate of return on OPEB plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of OPEB plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the OPEB plan’s target asset allocation as of September 30, 2022, are summarized in the following table:

Asset Class	Target Allocation	Long Term Expected Real Rate of Return*
Domestic equity pools	25.0%	5.1%
Private equity pools	16.0%	8.7%
International equity	15.0%	6.7%
Fixed income pools	13.0%	(0.2)%
Real estate and infrastructure pools	10.0%	5.3%
Absolute return pools	9.0%	2.7%
Real return/opportunistic pools	10.0%	5.8%
Short term investment pools	2.0%	(0.5)%
TOTAL	100.0%	

*\*Long term rates of return are net of administration expenses and 2.2% inflation.*

**Rate of Return.** For the fiscal year ended September 30, 2022, the annual money-weighted rate of return on OPEB plan investments, net of OPEB plan investment expense, was (4.99)%. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

**Cheboygan-Otsego-Presque Isle Educational Service District**

Notes to Financial Statements

**Note 12 – Postemployment Benefits Other Than Pensions (OPEB).** *(continued)*

**Discount Rate.** A discount rate of 6.00% was used to measure the total OPEB liability. This discount rate was based on the long-term expected rate of return on OPEB plan investments of 6.00%. The projection of cash flows used to determine this discount rate assumed that plan member contributions will be made at the current contribution rate and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on these assumptions, the OPEB plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on OPEB plan investments was applied to all periods of projected benefit payments to determine the total OPEB liability.

**Sensitivity of Educational Service District’s Proportionate Share of the Net OPEB Liability to Changes in the Discount Rate.** The following presents the Educational Service District’s proportionate share of the net OPEB liability calculated using the discount rate of 6.00%, as well as what the Educational Service District’s proportionate share of the net OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower or 1-percentage-point higher:

1 % Decrease 5.00%	Current Discount Rate 6.00%	1% Increase 7.00%
\$ 2,324,260	\$ 1,385,629	\$ 595,186

**Sensitivity of Educational Service District’s Proportionate Share of the Net OPEB Liability to Healthcare Cost Trend Rate.** The following presents the Educational Service District’s proportionate share of the net OPEB liability calculated using assumed trend rates, as well as what the Educational Service District’s proportionate share of the net OPEB liability would be if it were calculated using a trend rate that is 1-percentage-point lower or 1-percentage-point higher:

Net OPEB Liability at 1% Trend Decrease	Net OPEB Liability at Current Healthcare Trend Rate	Net OPEB Liability at 1% Trend Increase
\$ 580,235	\$ 1,385,629	\$ 2,289,700

**OPEB Plan Fiduciary Net Position.** Detailed information about the OPEB plan’s fiduciary net position is available in the separately issued 2022 MPSERS ACFR, available on the ORS website at [www.michigan.gov/orsschools](http://www.michigan.gov/orsschools).

**Payable to OPEB.** At year end, the Educational Service District is current on all required OPEB payments. Amounts accrued at year end for accounting purposes are reported in the financial statements as accrued expenses. These amounts represent current payments for June paid in July, and accruals for summer pay (primarily for teachers).

# Cheboygan-Otsego-Presque Isle Educational Service District

## Notes to Financial Statements

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### **Note 13 – Risk Management.**

The Educational Service District is exposed to various risks of loss related to property loss, torts, errors and omissions, employee injuries, and natural disasters. The Educational Service District manages its risk exposures and provides certain employee benefits through a combination of self-insurance programs, risk management pools and excess insurance coverage policies. Following is a summary of these self-insurance programs and risk management pool participation.

The Educational Service District has purchased commercial insurance for general liability, property and casualty and health claims. Settled claims have not exceeded the amount of insurance for the past four years. The Educational Service District also participates in the Michigan Association of School Boards School Employers Trust - School Employers Group (risk pool) for claims relating to the employee injuries/workers compensation. The shared-risk pool program operates as a common risk-sharing management program for Educational Service Districts in Michigan; member premiums are used to purchase commercial excess insurance coverage and to pay member premiums in excess of deductible amounts.

### **Note 14 – Claims and Contingencies.**

At various times there may be certain claims or lawsuits, either asserted or unasserted, pending against the Educational Service District. It is the policy of the Cheboygan-Otsego-Presque Isle Educational Service District to record a liability for any contingency, claim or lawsuit when the loss is probable and an amount can be reasonably estimated. The Educational Service District is not aware of any loss contingencies that have not been recorded.

Under the terms of various federal and state grants and regulatory requirements, periodic audits are required and certain costs may be questioned as not being appropriate expenditures under the terms of the grants and requirements. Such audits could lead to reimbursement to the grantor or regulatory agencies. However, the Educational Service District management does not believe such disallowances, if any, will be material to the financial position of the Educational Service District.

### **Note 15 – Restatement.**

During the year the Educational Service District became aware that the capital assets purchased within the Motor Vehicle Fund, an Internal Service Fund, have historically not been capitalized and depreciated, resulting in an understatement of assets and net position within the fund. Accordingly, a prior period adjustment has been recorded to increase the assets and net position as of July 1, 2022 in the amount of \$221,447.

### **Note 16 – Subsequent Events.**

Management has evaluated subsequent events through October 17, 2023 the date on which the financial statements were available to be issued.

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## **Required Supplementary Information**

**Cheboygan-Otsego-Presque Isle Educational Service District**

Required Supplemental Information  
Budgetary Comparison Schedule - General Fund

For the Year Ended June 30, 2023

	Budget Amounts		Actual	Variance from Final Budget
	Original	Final		
<b>Revenues</b>				
Local sources	\$ 1,028,885	\$ 1,104,616	\$ 1,099,773	\$ (4,843)
Non-educational sources	5,484	13,214	8,764	(4,450)
State sources	5,105,047	5,012,788	4,469,053	(543,735)
Federal sources	156,269	142,110	393,296	251,186
Inter-district sources	822,643	962,836	896,136	(66,700)
Total revenues	7,118,328	7,235,564	6,867,022	(368,542)
<b>Expenditures</b>				
Instruction				
Basic programs	1,003,318	672,696	518,727	153,969
Supporting services				
Pupil support	929,389	813,285	779,480	33,805
Instructional staff support	1,734,538	1,556,131	1,514,546	41,585
General administration	418,761	395,936	386,776	9,160
Business services	492,624	548,528	544,343	4,185
Operations and maintenance	225,057	231,591	227,818	3,773
Transportation	23,450	18,017	13,384	4,633
Central services	1,282,036	1,179,974	1,213,822	(33,848)
Other	-	17,708	17,700	8
Community services	184,871	145,016	133,965	11,051
Inter-district transfers	1,536,575	2,285,525	2,117,797	167,728
Facilities acquisition	18,500	19,820	19,819	1
Total expenditures	7,849,119	7,884,227	7,488,177	396,050
<b>Excess of Revenues Over (Under)</b>				
<b>Expenditures</b>	(730,791)	(648,663)	(621,155)	27,508
<b>Other Financing Sources (Uses)</b>				
Transfers from other funds	573,670	617,507	642,845	25,338
SBITA	-	35,000	64,962	29,962
Total other financing sources (uses)	573,670	652,507	707,807	55,300
<b>Excess of Revenues and Other Sources Over (Under) Expenditures and Other Uses</b>	(157,121)	3,844	86,652	82,808
<b>Fund Balances, beginning of the year</b>	1,584,573	1,584,573	1,584,573	-
<b>Fund Balances, end of the year</b>	\$ 1,427,452	\$ 1,588,417	\$ 1,671,225	\$ 82,808

**Cheboygan-Otsego-Presque Isle Educational Service District**

Required Supplemental Information  
Budgetary Comparison Schedule - Special Education Fund

For the Year Ended June 30, 2023

	Budget Amounts		Actual	Variance from Final Budget
	Original	Final		
<b>Revenues</b>				
Local sources	\$ 6,534,513	\$ 6,724,342	\$ 6,720,368	\$ (3,974)
Non-educational sources	10,000	36,165	21,794	(14,371)
State sources	3,294,547	4,304,804	4,298,051	(6,753)
Federal sources	2,640,752	2,682,062	2,693,107	11,045
Inter-district sources	41,000	42,740	43,968	1,228
Total revenues	12,520,812	13,790,113	13,777,288	(12,825)
<b>Expenditures</b>				
Instruction				
Added needs	2,969,061	3,019,367	2,973,085	46,282
Supporting services				
Pupil support	5,086,388	5,568,210	5,524,936	43,274
Instructional staff support	1,090,604	1,081,955	1,084,091	(2,136)
General administration	30,000	15,000	3,158	11,842
School administration	2,500	2,315	2,315	-
Business services	21,300	12,165	5,214	6,951
Operations and maintenance	93,168	91,205	91,284	(79)
Transportation	347,815	357,952	354,584	3,368
Central services	108,571	130,977	128,326	2,651
Community services	112,444	81,882	74,105	7,777
Inter-district transfers	2,571,097	2,598,055	2,604,591	(6,536)
Total expenditures	12,432,948	12,959,083	12,845,689	113,394
<b>Excess of Revenues Over (Under)</b>				
<b>Expenditures</b>	87,864	831,030	931,599	100,569
<b>Other Financing Sources (Uses)</b>				
Transfers to other funds	(573,670)	(614,855)	(642,845)	(27,990)
<b>Excess of Revenues and Other Sources</b>				
<b>Over (Under) Expenditures and</b>				
<b>Other Uses</b>	(485,806)	216,175	288,754	72,579
<b>Fund Balances, beginning of the year</b>	6,193,231	6,193,231	6,193,231	-
<b>Fund Balances, end of the year</b>	\$ 5,707,425	\$ 6,409,406	\$ 6,481,985	\$ 72,579

**Cheboygan-Otsego-Presque Isle Educational Service District**

Required Supplemental Information  
Schedule of the Proportionate Share of the Net Pension Liability

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Michigan Public School Employees Retirement Plan  
Last 10 Fiscal Years (Amounts were determined as of 9/30 of each fiscal year)

	<u>2022</u>	<u>2021</u>	<u>2020</u>
A. Educational Service District's proportion of net pension liability (%)	0.06557%	0.06295%	0.06048%
B. Educational Service District's proportionate share of net pension liability	\$ 24,661,124	\$ 14,903,379	\$ 20,776,586
C. Educational Service District's covered-employee payroll	\$ 6,406,477	\$ 5,896,762	\$ 5,442,370
D. Educational Service District's proportionate share of net pension liability as a percentage of its covered-employee payroll (%)	384.94%	252.74%	381.76%
E. Plan fiduciary net position as a percentage of total pension liability	60.77%	52.26%	59.72%

Changes in benefit terms: There were no changes in benefit terms in 2022.

Changes in benefit assumptions: The assumption changes for 2022 were:

Discount rate for MIP, Basic, and Pension Plus plans decreased to 6.00% from 6.80%

This schedule is to be built prospectively. Until a full 10-year trend is compiled, the schedule will show information for those years for which data is available, beginning with the fiscal year ending September 30, 2014.



<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>
0.06068%	0.05971%	0.05825%	0.05619%	0.05386%	0.05159%
\$ 20,094,318	\$ 17,950,105	\$ 15,094,378	\$ 14,018,157	\$ 13,156,460	\$ 11,362,995
\$ 5,294,214	\$ 5,183,890	\$ 4,939,717	\$ 4,846,941	\$ 4,650,003	\$ 4,670,858
379.55%	346.27%	305.57%	289.22%	282.93%	243.27%
60.31%	62.36%	64.21%	63.27%	63.17%	66.20%

**Cheboygan-Otsego-Presque Isle Educational Service District**

Required Supplemental Information  
Schedule of the Pension Contributions

Michigan Public School Employees Retirement Plan  
Last 10 Educational Service District Fiscal Years (Amounts determined as of 6/30 of each year)

	<u>2023</u>	<u>2022</u>	<u>2021</u>
A. Statutorily required contributions	\$ 2,231,830	\$ 1,940,549	\$ 1,745,838
B. Contributions in relation to statutorily required contributions*	<u>2,231,830</u>	<u>1,940,549</u>	<u>1,745,838</u>
C. Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
D. Educational Service District's covered-employee payroll	\$ 6,387,398	\$ 6,108,510	\$ 5,825,733
E. Contributions as a percentage of covered-employee payroll	34.94%	31.77%	29.97%

\*Contributions in relation to statutorily required contributions are the contributions a reporting unit actually made to MPERS, which may differ from the statutorily required contributions.

Changes in benefit terms: There were no changes in benefit terms in 2022.

Changes in benefit assumptions: There were no changes in benefit assumptions in 2022.

Discount rate for MIP, Basic, and Pension Plus plans decreased to 6.00% from 6.80%

This schedule is to be built prospectively. Until a full 10-year trend is compiled, the schedule will show information for those years for which data is available, beginning with the fiscal year ending June 30, 2015.

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<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>
\$ 1,648,274	\$ 1,655,126	\$ 1,369,993	\$ 1,261,705	\$ 1,039,119	\$ 962,461
<u>1,648,274</u>	<u>1,655,126</u>	<u>1,369,993</u>	<u>1,261,705</u>	<u>1,039,119</u>	<u>962,461</u>
<u>\$ -</u>	<u>\$ -</u>				
\$ 5,391,822	\$ 5,257,016	\$ 5,141,382	\$ 5,067,346	\$ 4,863,760	\$ 4,802,306
30.57%	31.48%	26.65%	24.90%	21.36%	20.04%

**Cheboygan-Otsego-Presque Isle Educational Service District**

Required Supplemental Information  
Schedule of the Proportionate Share of the Net OPEB Liability

Michigan Public School Employees Retirement Plan  
Last 10 Fiscal Years (Amounts were determined as of 9/30 of each fiscal year)

	<u>2022</u>	<u>2021</u>	<u>2020</u>
A. Educational Service District's proportion of net OPEB liability (%)	0.06542%	0.06479%	0.06108%
B. Educational Service District's proportionate share of net OPEB liability	\$ 1,385,629	\$ 988,943	\$ 3,272,330
C. Educational Service District's covered-employee payroll (OPEB)	\$ 6,406,477	\$ 5,896,762	\$ 5,442,370
D. Educational Service District's proportionate share of net OPEB liability as a percentage of its covered-employee payroll (%)	21.63%	16.77%	60.13%
E. Plan fiduciary net position as a percentage of total OPEB liability	83.09%	87.33%	59.44%

Changes in benefit terms: There were no changes in benefit terms in 2022.

Changes in benefit assumptions were:

2022 - the discount rate decreased to 6.00% from 6.95%

2021 - the healthcare cost trend rate changed as follows:

2020: 7.0% Year 1 graded to 3.5% Year 15, 3.0% Year 120

2021: Pre-65: 7.75% Year 1 graded to 3.5% Year 15, 3.0% Year 120

Post-65: 5.25% Year 1 graded to 3.5% Year 15, 3.0% Year 120

This schedule is to be built prospectively. Until a full 10-year trend is compiled, the schedule will show information for those years for which data is available, beginning with fiscal year ending June 30, 2017.



<u>2019</u>	<u>2018</u>	<u>2017</u>
0.06039%	0.06078%	0.05825%
\$ 4,334,980	\$ 4,831,121	\$ 5,158,419
\$ 5,294,214	\$ 5,183,890	\$ 4,939,717
81.88%	93.19%	104.43%
48.46%	42.95%	36.39%

**Cheboygan-Otsego-Presque Isle Educational Service District**

Required Supplemental Information  
Schedule of OPEB Contributions

Michigan Public School Employees Retirement Plan  
Last 10 Educational Service District Fiscal Years (Amounts determined as of 6/30 of each year)

	<u>2023</u>	<u>2022</u>	<u>2021</u>
A. Statutorily required OPEB contributions	\$ 498,323	\$ 480,429	\$ 470,569
B. OPEB Contributions in relation to statutorily required contributions*	<u>498,323</u>	<u>480,429</u>	<u>431,560</u>
C. Contribution deficiency (excess)	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 39,009</u>
D. Educational Service District's covered-employee payroll (OBEP)	\$ 6,387,398	\$ 6,108,510	\$ 5,825,733
E. OPEB contributions as a percentage of covered-employee payroll	7.80%	7.86%	7.41%

\*Contributions in relation to statutorily required OPEB contributions are the contributions an employer actually made to the OPEB Plan, as distinct from the statutorily required contributions.

Changes in benefit terms: There were no changes of benefit terms in 2022.

Changes in benefit assumptions were:

2022 - the discount rate decreased to 6.00% from 6.95%

2021 - the healthcare cost trend rate changed as follows:

2020: 7.0% Year 1 graded to 3.5% Year 15, 3.0% Year 120

2021: Pre-65: 7.75% Year 1 graded to 3.5% Year 15, 3.0% Year 120

Post-65: 5.25% Year 1 graded to 3.5% Year 15, 3.0% Year 120

This schedule is to be built prospectively. Until a full 10-year trend is compiled, the schedule will show information for those years for which data is available, beginning with fiscal year ending June 30, 2018.



<u>2020</u>	<u>2019</u>	<u>2018</u>
\$ 414,675	\$ 394,500	\$ 536,573
<u>428,835</u>	<u>409,069</u>	<u>536,573</u>
<u>\$ (14,160)</u>	<u>\$ (14,569)</u>	<u>\$ -</u>
\$ 5,391,822	\$ 5,257,016	\$ 5,141,382
7.95%	7.78%	10.44%

## **Other Supplementary Information**

## **Federal Financial Assistance**

**Independent Auditor's Report on Internal Control Over Financial Reporting and on Compliance  
and Other Matters Based on an Audit of Financial Statements Performed in Accordance with  
*Government Auditing Standards***

To the Board of Education  
**Cheboygan-Otsego-Presque Isle  
Educational Service District**  
Alpena, Michigan

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Cheboygan-Otsego-Presque Isle Educational Service District, as of and for the year ended June 30, 2023, and the related notes to the financial statements, which collectively comprise the Cheboygan-Otsego-Presque Isle Educational Service District's basic financial statements, and have issued our report thereon dated October 17, 2023.

**Report on Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Cheboygan-Otsego-Presque Isle Educational Service District's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Cheboygan-Otsego-Presque Isle Educational Service District's internal control. Accordingly, we do not express an opinion on the effectiveness of the Cheboygan-Otsego-Presque Isle Educational Service District's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements, on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses or significant deficiencies may exist that were not identified.

## **Report on Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Cheboygan-Otsego-Presque Isle Educational Service District's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Straley Kamp & Kraenzlein P.C.

October 17, 2023

**Independent Auditor's Report on Compliance for Each Major Program and on Internal Control  
Over Compliance Required by the Uniform Guidance**

To the Board of Education  
**Cheboygan-Otsego-Presque Isle  
Educational Service District**  
Alpena, Michigan

**Report on Compliance for Each Major Federal Program**

***Opinion on Each Major Federal Program***

We have audited the Cheboygan-Otsego-Presque Isle Educational Service District's compliance with the types of compliance requirements identified as subject to audit in the OMB *Compliance Supplement* that could have a direct and material effect on each of Cheboygan-Otsego-Presque Isle Educational Service District's major federal programs for the year ended June 30, 2023. Cheboygan-Otsego-Presque Isle Educational Service District's major federal programs are identified in the summary of auditor's results section of the accompanying schedule of findings and questioned costs.

In our opinion, Cheboygan-Otsego-Presque Isle Educational Service District complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2023.

***Basis for Opinion on Each Major Federal Program***

We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Our responsibilities under those standards and the Uniform Guidance are further described in the Auditor's Responsibilities for the Audit of Compliance section of our report.

We are required to be independent of Cheboygan-Otsego-Presque Isle Educational Service District and to meet our other ethical responsibilities, in accordance with relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion on compliance for each major federal program. Our audit does not provide a legal determination of Cheboygan-Otsego-Presque Isle Educational Service District's compliance with the compliance requirements referred to above.

### ***Responsibilities of Management for Compliance***

Management is responsible for compliance with the requirements referred to above and for the design, implementation, and maintenance of effective internal control over compliance with the requirements of laws, statutes, regulations, rules, and provisions of contracts or grant agreements applicable to Cheboygan-Otsego-Presque Isle Educational Service District's federal programs.

### ***Auditor's Responsibilities for the Audit of Compliance***

Our objectives are to obtain reasonable assurance about whether material noncompliance with the compliance requirements referred to above occurred, whether due to fraud or error, and express an opinion on Cheboygan-Otsego-Presque Isle Educational Service District's compliance based on our audit. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance will always detect material noncompliance when it exists. The risk of not detecting material noncompliance resulting from fraud is higher than for that resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Noncompliance with the compliance requirements referred to above is considered material if there is a substantial likelihood that, individually or in the aggregate, it would influence the judgment made by a reasonable user of the report on compliance about Cheboygan-Otsego-Presque Isle Educational Service District's compliance with the requirements of each major federal program as a whole.

In performing an audit in accordance with generally accepted auditing standards, *Government Auditing Standards*, and the Uniform Guidance, we:

- exercise professional judgment and maintain professional skepticism throughout the audit.
- identify and assess the risks of material noncompliance, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding Cheboygan-Otsego-Presque Isle Educational Service District's compliance with the compliance requirements referred to above and performing such other procedures as we considered necessary in the circumstances.
- obtain an understanding of Cheboygan-Otsego-Presque Isle Educational Service District's internal control over compliance relevant to the audit in order to design audit procedures that are appropriate in the circumstances and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of Cheboygan-Otsego-Presque Isle Educational Service District's internal control over compliance. Accordingly, no such opinion is expressed.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and any significant deficiencies and material weaknesses in internal control over compliance that we identified during the audit.

## Report on Internal Control over Compliance

A *deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A *material weakness in internal control over compliance* is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the Auditor's Responsibilities for the Audit of Compliance section above and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies in internal control over compliance. Given these limitations, during our audit we did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses, as defined above. However, material weaknesses or significant deficiencies in internal control over compliance may exist that were not identified.

Our audit was not designed for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, no such opinion is expressed.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

Straley Lamp & Kraenzlein P.C.

October 17, 2023

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**Cheboygan-Otsego-Presque Isle Educational Service District**

Schedule of Expenditures of Federal Awards

For the Year Ended June 30, 2023

Program Title/Project Number/Subrecipient Name	Grant/Project Number	Federal Assistance Listing	Approved Awards Amount	(Memo Only) Prior Year Expenditure
<b><u>U.S. Department of Agricultural</u></b>				
Passed through Michigan Department of Education				
Special Education - Pandemic EBT Local Level Administrative Costs	220980 2022	10.649	\$ 628	\$ -
			<u>628</u>	<u>-</u>
Total U.S. Department of Agricultural			<u>628</u>	<u>-</u>
<b><u>U.S Department of Treasury</u></b>				
Passed through Michigan Department of Education				
Coronavirus State Fiscal Recovery Fund 31p TRAILS - COVID	232425 22-23	* 21.027	892,857	-
			<u>892,857</u>	<u>-</u>
Total U.S. Department of Treasury			<u>892,857</u>	<u>-</u>
<b><u>U.S Department of Education</u></b>				
Passed through Michigan Department of Education				
Special Education Cluster:				
Special Education - Grants to States		* 84.027		
Special Education Flow-Through 21/22	220450 21-22		2,123,491	2,123,490
Special Education Flow-Through 22/23	230450 22-23		2,156,233	-
General Supervision Grant	220493 21-22		125,400	125,400
General Supervision Grant	230495 22-23		137,900	-
			<u>4,543,024</u>	<u>2,248,890</u>
Special Education - Grants to States - COVID		* 84.027X		
ARP Special Education - Flow-Through - COVID	22180 21-22		443,225	268,085
			<u>443,225</u>	<u>268,085</u>
Special Education - Preschool		* 84.173		
Preschool Incentive 21/22	210460 20-21		64,515	62,962
Preschool Incentive 22/23	220460 21-22		66,971	-
			<u>131,486</u>	<u>62,962</u>
Special Education - Preschool- COVID		* 84.173X		
ARP Special Education - Preschool - COVID	221285 21-22		34,554	25,903
			<u>34,554</u>	<u>25,903</u>
Total Special Education Cluster			<u>5,152,289</u>	<u>2,605,840</u>
Special Education - Grants for Infants and Families		84.181		
Infants & Toddlers Early Intervention Services 22/23	231340 22-23		87,886	-
			<u>87,886</u>	<u>-</u>
Special Education - Grants for Infants and Families - COVID		84.181X		
ARP Early On COVID	221280 EOARP		42,429	11,059
			<u>42,429</u>	<u>11,059</u>

\* - Major Program

Revenue Accrued (Unearned) at July 01, 2022	Current Year			Revenue Accrued (Unearned) at June 30, 2023	Current Year Cash Transferred To Subrecipients
	Receipts	Adjustments and Transfers	Expenditures		
\$ -	\$ 628	\$ -	\$ 628	\$ -	\$ -
-	628	-	628	-	-
-	628	-	628	-	-
-	16,072	-	267,857	251,785	-
-	16,072	-	267,857	251,785	-
-	16,072	-	267,857	251,785	-
261,763	261,763	-	-	-	-
-	2,015,573	-	2,136,319	120,746	-
43,290	43,290	-	-	-	-
-	133,111	-	137,900	4,789	-
305,053	2,453,737	-	2,274,219	125,535	-
53,197	209,958	-	175,140	18,379	-
53,197	209,958	-	175,140	18,379	-
18,282	18,282	-	1,553	1,553	-
-	48,261	-	58,688	10,427	-
18,282	66,543	-	60,241	11,980	-
8,222	11,593	-	8,651	5,280	-
8,222	11,593	-	8,651	5,280	-
384,754	2,741,831	-	2,518,251	161,174	-
-	87,886	-	87,886	-	-
-	87,886	-	87,886	-	-
11,059	32,790	-	24,039	2,308	-
11,059	32,790	-	24,039	2,308	-

The accompanying notes are an integral part of this schedule.

**Cheboygan-Otsego-Presque Isle Educational Service District**

Schedule of Expenditures of Federal Awards

For the Year Ended June 30, 2023

Program Title/Project Number/ Subrecipient Name	Grant/Project Number	Federal Assistance Listing	Approved Awards Amount	(Memo Only) Prior Year Expenditure
<b><u>U.S Department of Education (continued)</u></b>				
McKenney-Vento Homeless Education Assistance Act		84.196		
Homeless Children & Youths 21/22	222320 2122		\$ 156,226	\$ 42,903
Homeless Children & Youths 22/23	232320 2223		167,402	-
			<u>323,628</u>	<u>42,903</u>
Education Stabilization Fund		84.425W		
ARP Homeless Children and Youths - COVID	211010 2122		74,737	35,382
			<u>74,737</u>	<u>35,382</u>
Every Student Succeeds Act/Preschool Development Grant Trusted Advisors 21/22	223910 3.622	93.434	32,500	18,843
			<u>32,500</u>	<u>18,843</u>
Direct Program:				
Small Rural School Achievement Program		84.358		
Small Rural School Achievement 21/22	S358A142421		27,119	22,509
Small Rural School Achievement 22/23	S358A152421		27,738	-
			<u>54,857</u>	<u>22,509</u>
Total U.S. Department of Education			<u>5,768,326</u>	<u>2,736,536</u>
<b><u>U.S. Department of Health and Human Services</u></b>				
Passed through Michigan Department of Community Health:				
Medical Assistance Program Title XIX		93.778		
Medicaid Administrative Outreach Claims	N/A		62,303	-
			<u>62,303</u>	<u>-</u>
Total U.S. Department of Health and Human Services			<u>62,303</u>	<u>-</u>
Total Financial Assistance			<u>\$ 6,724,114</u>	<u>\$ 2,736,536</u>

Revenue Accrued (Unearned) at July 01, 2022	Receipts	Current Year Adjustments and Transfers	Expenditures	Revenue Accrued (Unearned) at June 30, 2023	Current Year Cash Transferred To Subrecipients
\$ 3,570	\$ 12,384	\$ -	\$ 8,814	\$ -	\$ -
-	73,119	-	77,508	4,389	-
<u>3,570</u>	<u>85,503</u>	<u>-</u>	<u>86,322</u>	<u>4,389</u>	<u>-</u>
<u>35,382</u>	<u>35,382</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>35,382</u>	<u>35,382</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>
<u>928</u>	<u>8,338</u>	<u>-</u>	<u>7,410</u>	<u>-</u>	<u>-</u>
<u>928</u>	<u>8,338</u>	<u>-</u>	<u>7,410</u>	<u>-</u>	<u>-</u>
<u>22,509</u>	<u>27,119</u>	<u>-</u>	<u>4,610</u>	<u>-</u>	<u>-</u>
<u>-</u>	<u>18,267</u>	<u>-</u>	<u>27,097</u>	<u>8,830</u>	<u>-</u>
<u>22,509</u>	<u>45,386</u>	<u>-</u>	<u>31,707</u>	<u>8,830</u>	<u>-</u>
<u>458,202</u>	<u>3,037,116</u>	<u>-</u>	<u>2,755,615</u>	<u>176,701</u>	<u>-</u>
<u>-</u>	<u>62,303</u>	<u>-</u>	<u>62,303</u>	<u>-</u>	<u>27,037</u>
<u>-</u>	<u>62,303</u>	<u>-</u>	<u>62,303</u>	<u>-</u>	<u>27,037</u>
<u>-</u>	<u>62,303</u>	<u>-</u>	<u>62,303</u>	<u>-</u>	<u>27,037</u>
<u>\$ 458,202</u>	<u>\$ 3,116,119</u>	<u>\$ -</u>	<u>\$ 3,086,403</u>	<u>\$ 428,486</u>	<u>\$ 27,037</u>

**Cheboygan-Otsego-Presque Isle Educational Service District**

Schedule of Federal Financial Assistance Provided to Subrecipients

For the Year Ended June 30, 2023

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<u>Program Title / Subrecipient</u>	<u>Project Number</u>	<u>C.F.D.A. Number</u>	<u>Amount Awarded</u>
Medical Assistance Program Title XIX	N/A	93.778	
Medicaid Administrative Outreach Claims			
Cheboygan Area Schools			\$ 5,940
Gaylord Community Schools			13,984
Inland Lakes Schools			3,253
Johannesburg-Lewiston Area Schools			3,501
Vanderbilt Community Schools			<u>359</u>
Totals			<u><u>\$ 27,037</u></u>

<u>Due to (from) Subrecipient at July 01, 2022</u>	<u>(Memo Only) Prior Year Expenditures</u>	<u>Current Year Cash Transferred (Cash Basis)</u>	<u>Current Year Federal Expenditures</u>	<u>Due to (from) Subrecipient at June 30, 2023</u>
\$ -	\$ -	\$ 5,940	\$ 5,940	\$ -
-	-	13,984	13,984	-
-	-	3,253	3,253	-
-	-	3,501	3,501	-
-	-	359	359	-
<u>\$ -</u>	<u>\$ -</u>	<u>\$ 27,037</u>	<u>\$ 27,037</u>	<u>\$ -</u>

# Cheboygan-Otsego-Presque Isle Educational Service District

## Notes to Schedule of Expenditures of Federal Awards

For the Year Ended June 30, 2023

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### **Note 1 – Basis of Presentation.**

The accompanying Schedule of Expenditures of Federal Awards (“the Schedule”) includes the federal award activity of the Cheboygan-Otsego-Presque Isle Educational Service District under programs of the federal government for the year ended June 30, 2023. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. Code of Federal Regulations Part 200, *Uniform Administrative Requirements, Cost Principals, and Audit Requirements* for Federal Awards (Uniform Guidance). Because the Schedule presents only a selected portion of the operations of the Cheboygan-Otsego-Presque Isle Educational Service District it is not intended to and does not present the financial position, changes in net position, or cash flows of the Cheboygan-Otsego-Presque Isle Educational Service District.

### **Note 2 – Summary of Significant Accounting Policies.**

Expenditures reported on the Schedule are reported on the modified accrual basis of accounting. Such expenditures are recognized following the cost principals contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement. Negative amounts shown on the Schedule represent adjustments or credits made in the normal course of business to amounts reported as expenditures in prior years. Pass-through entity identifying numbers are presented where available.

Cash received is recorded on the cash basis; expenditures are recorded on the modified accrual basis of accounting. Revenues are recognized when the qualifying expenditures have been incurred and all grant requirements have been met.

The Cheboygan-Otsego-Presque Isle Educational Service District has formatted the Schedule to conform to the recommendations of the Michigan Department of Education. The Schedule has been arranged to provide information on both actual cash received and the revenue recognized. Accordingly, the effects of accruals of accounts receivable, unearned revenue and accounts payable items at both the beginning and end of the fiscal year have been reported.

### **Note 3 – Indirect Cost Rate.**

The Cheboygan-Otsego-Presque Isle Educational Service District has not elected to use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance.

**Cheboygan-Otsego-Presque Isle Educational Service District**

Notes to Schedule of Expenditures of Federal Awards

For the Year Ended June 30, 2023

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**Note 4 – Relationship to Governmental Fund Financial Statements.**

Revenues from federal sources are reported in the Educational Service District's financial statements as follows:

	<u>Federal Revenues</u>
General Fund	\$ 393,296
Special Revenue Funds:	
Special Education Fund	<u>2,693,107</u>
Total federal revenues per financial statements	<u>\$ 3,086,403</u>
Total expenditures per the Schedule of Expenditures of Federal Awards (SEFA)	<u>\$ 3,086,403</u>

**Note 5 – Grant Auditor Report.**

Management has utilized the Michigan Department of Education's NexSys grant management system's Grant Auditor Report (GAR) in preparing the schedule of expenditures of federal awards.

**Note 6 – Reconciliation to Michigan Department of Education's NexSys Grant Auditor's Report.**

The following shows a reconciliation of current year receipts per the Schedule of Expenditures of Federal Awards to current payments per the Michigan Department of Education NexSys Grant Auditor Report:

Agency total current payments per Michigan Department of Education Grant Auditor Report - (GAR) NexSys	\$ 3,008,430
Add items not on NexSys report:	
Amounts received through Michigan Department of Social Services and Michigan Department of Public Health:	
Medicaid Outreach	62,303
Amounts received as a Direct award from the U.S. Department of Education:	
Small Rural School Achievement	<u>45,386</u>
Total current year receipts (cash basis) per the Schedule of Expenditures of Federal Awards (SEFA)	<u>\$ 3,116,119</u>

# Cheboygan-Otsego-Presque Isle Educational Service District

## Schedule of Findings and Questioned Costs

For the Year Ended June 30, 2023

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### **Section I – Summary of Auditor’s Results**

1. The auditor’s report expresses an unmodified opinion on whether the financial statements of Cheboygan-Otsego-Presque Isle Educational Service District were prepared in accordance with GAAP.
2. No material weaknesses in internal control relating to the audit of the financial statements are reported in the Independent Auditor’s Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*.
3. No instances of noncompliance material to the financial statements of Cheboygan-Otsego-Presque Isle Educational Service District, which are required to be reported in accordance with *Government Auditing Standards*, were disclosed during the audit.
4. No material weaknesses relating to the audit of internal control over major federal award programs are reported in the Independent Auditor’s Report on Compliance for each Major Program and on Internal Control over Compliance Required by the Uniform Guidance.
5. The auditor’s report on compliance for the major federal award programs for Cheboygan-Otsego-Presque Isle Educational Service District expresses an unmodified opinion.
6. There are no audit findings that are required to be reported in accordance with 2 CFR section 200.516(a).
7. The programs tested as a major program was: Special Education Cluster, Assistance Listing 84.027, 84.027X, 84.173 and 84.173X; and Coronavirus State Fiscal Recovery Fund 31p – TRAILS, Assistance Listing 21.027.
8. The dollar threshold for distinguishing Types A and B programs was \$750,000.
9. Cheboygan-Otsego-Presque Isle Educational Service District qualified as a low-risk auditee.

### **Section II – Financial Statement Findings**

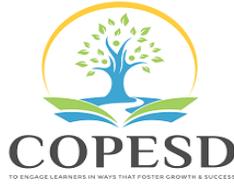
There were no findings related to the financial statements which were required to be reported in accordance with generally accepted auditing standards for the year ended June 30, 2023.

### **Section III – Federal Program Audit Findings**

There were no findings or questioned costs related to the major federal award program audit for the year ended June 30, 2023.

**CHEBOYGAN • OTSEGO • PRESQUE ISLE  
EDUCATIONAL SERVICE DISTRICT**

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(231) 238-9394



Indian River, MI 49749  
(231) 238-8551 (fax)

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**Report on Prior Audit Findings**

**Financial Statement Findings**

There were no findings related to the financial statements which were required to be reported in accordance with generally accepted auditing standards for the year ended June 30, 2022.

**Findings and Questioned Costs - Major Federal Award Program Audit**

There were no findings related to major federal award programs, which were required to be reported in accordance with generally accepted government auditing standards for the year ended June 30, 2022.

## Communication with Those Charged with Governance

To the Board of Education  
Cheboygan-Otsego-Presque Isle Educational Service District  
Indian River, Michigan

We have audited the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Cheboygan-Otsego-Presque Isle Educational Service District for the year ended June 30, 2023. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards, *Government Auditing Standards* and the Uniform Guidance, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letters dated October 17, 2023. Professional standards also require that we communicate to you the following information related to our audit.

### Significant Audit Findings

#### *Qualitative Aspects of Accounting Practices*

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by the Cheboygan-Otsego-Presque Isle Educational Service District are described in Note 1 to the financial statements. As described in Note 1 to the financial statements, the Cheboygan-Otsego-Presque Isle Educational Service District changed accounting policies related to software arrangements by adopting Statement of Governmental Accounting Standards (GASB Statement) No. 96, *Subscription-Based Information Technology*, in 2023. There was no effect from the accounting change as of the beginning of the year. We noted no transactions entered into by the Cheboygan-Otsego-Presque Isle Educational Service District during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the financial statement in the proper period.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimates affecting the Cheboygan-Otsego-Presque Isle Educational Service District financial statements were:

Management's estimate of the depreciation expense is based on management's assumptions about the useful lives of its fixed assets. We evaluated the key factors and assumptions used to develop the depreciation expense in determining that it is reasonable in relation to the financial statements taken as a whole;

Management's estimate of its pension, OPEB liabilities, deferred inflows of resources, and deferred outflows of resources, which is based upon actuarial valuations which considers such assumptions as the long-term expected return on plan assets, discount rates, future employee wages, inflation, mortality rates, and cost of living adjustments.

Management's estimate of the SBITA liability and right-of-use SBITA asset, which is based on the estimated present value of the subscription payments expected to be made during the subscription term.

The financial statement disclosures are neutral, consistent, and clear.

#### *Difficulties Encountered in Performing the Audit*

We encountered no significant difficulties in dealing with management in performing and completing our audit.

#### *Corrected and Uncorrected Misstatements*

Professional standards require us to accumulate all known and likely misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. Management has corrected all such misstatements. In addition, none of the misstatements detected as a result of audit procedures and corrected by management were material, either individually or in the aggregate, to each opinion unit's financial statements taken as a whole.

#### *Disagreements with Management*

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

#### *Management Representations*

We have requested certain representations from management that are included in the management representation letter dated October 17, 2023.

#### *Management Consultations with Other Independent Accountants*

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the Cheboygan-Otsego-Presque Isle Educational Service District's financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

#### *Other Audit Findings or Issues*

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as Cheboygan-Otsego-Presque Isle Educational Service District's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

#### Other Matters

We applied certain limited procedures to Management's Discussion and Analysis, Budgetary Comparison Schedules, Pension Plan Schedules, and OPEB Schedules, which are required supplementary information (RSI) that supplements the basic financial statements. Our procedures consisted of inquiries of management regarding the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We did not audit the RSI and do not express an opinion or provide any assurance on the RSI.

We were engaged to report on the Schedule of Expenditures of Federal Awards, which accompany the financial statements, but are not RSI. With respect to this supplementary information, we made certain inquiries of management and evaluated the form, content, and methods of preparing the information to determine that the information complies with accounting principles generally accepted in the United States of America, the method of preparing it has not changed from the prior period, and the information is appropriate and complete in relation to our audit of the financial statements. We compared and reconciled the supplementary information to the underlying accounting records used to prepare the financial statements or to the financial statements themselves.

### **Recent Pronouncements.**

The Governmental Accounting Standards Board and Michigan Department of Education, in its continuing process of updating the accounting principles that all governments must adhere to, has issued the following recent pronouncements that will have an impact on the way the Cheboygan-Otsego-Presque Isle Educational Service District maintains its financial records:

#### **Upcoming GASB Statements that may impact the COP-ESD:**

- A. GASB Statement No. 100, Accounting Changes and Error Corrections—an Amendment of GASB Statement No. 62** – This statement stipulates the accounting and financial reporting for (1) each type of accounting change and (2) error corrections with the objective of enhancing the accounting and financial reporting requirements and to provide more understandable, reliable, relevant, consistent and comparable information for making decisions or assessing accountability. The statement establishes requirements for note disclosures, required supplemental information, and supplemental information.

The requirements of this statement are effective for reporting periods beginning after June 15, 2023, (the Cheboygan-Otsego-Presque Isle Educational Service District’s June 30, 2024 fiscal year).

- B. GASB Statement No. 101, Compensated Absences** – This statement updates the recognition and measurement guidance of the existing standard under a unified model. Previously required financial statement note disclosure requirements have been amended within this statement.

The requirements of this statement are effective for reporting periods beginning after December 15, 2023, (the Cheboygan-Otsego-Presque Isle Educational Service District’s June 30, 2025 fiscal year).

- C. GASB Implementation Guide No. 2021-1, Implementation Guidance Update – 2021** – This Implementation Guide provides technical information on the application of several GASB pronouncements, including leases and capital assets. The guidance issued on capital assets changes the capitalization criteria previously utilized by governmental entities. Historically, governmental entities capitalized assets on an individual asset threshold. This new guidance includes a requirement to capitalize items purchased under the government’s threshold for a group of assets purchased, if considered significant in aggregate. For example, in the past a government would not capitalize a \$900 laptop, even though they purchased 20 laptops. Going forward this group of laptops would be capitalized if, significant, considered in the aggregate.

The effective reporting period requirements of this implementation guidance vary, however the change in recognition of capital assets noted in the preceding paragraph will be effective for the Cheboygan-Otsego-Presque Isle Educational Service District’s June 30, 2024 fiscal year.

Restriction on Use

This report is intended solely for the information and use of the Cheboygan-Otsego-Presque Isle Educational Service District Board of Education, Michigan Department of Education, management, and others within the governmental unit and is not intended to be, and should not be, used by anyone other than these specified parties.

We wish to thank the staff of the Cheboygan-Otsego-Presque Isle Educational Service District for their assistance during the audit. We commend the Educational Service District for its excellent recordkeeping system and appreciate the opportunity to serve the Cheboygan-Otsego-Presque Isle Educational Service District. If you have any questions, or if we can be of further service, please do not hesitate to contact us.

Very truly yours,

*Straley Lamp & Kraenzlein P.C.*

October 17, 2023